

# City of Tualatin

## www.tualatinoregon.gov

"NECESSARY PARTIES"
MARKED BELOW

## **NOTICE OF APPLICATION SUBMITTAL**

	ANNEXATION CONDITIONAL USE PERMIT PLAN TEXT AMENDMENT OTHER: VARIANCE  CASE/FILE: VAR17-0001 (Community Development Dept.: Planning Division)												
	To request a variance from the 1,500-foot separation requirement between wireless communication facilities (WCFs) pursuant to Tualatin Development Code (TDC) 73.490(9).												
ſ	PR	OPERTY	Name	of Application		POR DURHA	М						
		n/a	Street	Address		10290 SW T	ua	alatin Rd					
			Tax M	ap and Lot No(s	s).	2S1 23B 000	080	00					
			Plann	ing District		Light Manufa	act	turing (ML)	Ov	erlays 🗌	NRPO [		Flood Plain 🗌
			Previo	ous Applications	5	AR86-21 Additional Ap			App	pplications:			) INDUSTRIAL
Ī		Receipt applica		05/19/2017		emed emplete	10	)/02/2017		Name: Cha	les H. Ben	son	III
		Notice of application submittal			l	•		10/02/2017	ACT	Title: Associate Planner			
	SE	Project	ect Status / Development Revi			iew meeting 03		03/23/2017		E-mail: CBENSON@tualatin.gov			
	DATES	Comments due for staff report						10/23/2017	CONTACT	Phone: 503	: 503-691-3029		
		Public meeting:  ARB  TPC				: □ n/a		11/16/2017	8				
		City Co	uncil (C	CC)		⊠ n/a							
XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	Bull Bull Bull Bull Bull Bull Bull Bull	ty Manager					vices (CWS) ications [phone] I [gas] Electric (PGE) re & Rescue stal Service tton; 18850 SW Teton s) tty						
Neighboring Cities Durham King City Planning Commission Lake Oswego Rivergrove PC Sherwood Planning Dept. Tigard Community Development Dept. Wilsonville Planning Division			Oregon Dept. of Aviation Dregon Dept. of Environmental Quality (DEQ) Dregon Dept. of Land Conservation and Development (DLCD) (via proprietary notice) Dregon Dept. of State Lands: Wetlands Program Dregon Dept. of Transportation (ODOT) Region 1 DDOT Maintenance Dist. 2A DDOT Rail Division DR Dept. of Revenue			(Q) ⊠ e)	Additional Parties  ☑ Tualatin Citizen Involvement Organization (CIO)  *Paper Copies						

	1.032: Burden of Proof		40.080 Setback Requirements for Conditional Uses (RL)		57.030 Conditional Uses (MUCOD)
	31.071 Architectural Review Procedure		41.030 Conditional Uses Permitted		60.040 Conditional Uses (ML)
	31.074 Architectural Review Application Review Process		(RML) 41.050 Lot Size for Conditional Uses		60.041 Restrictions on Conditional Uses (ML)
	31.077 Quasi-Judicial Evidentiary Hearing		(RML) 41.070 Setback Requirements for		61.030 Conditional Uses (MG)
	Procedures		Conditional Uses (RML)		61.031 Restrictions on Conditional Uses (MG)
Ш	Metro Code 3.09.045 Annexation Review Criteria	Ш	42.030 Conditional Uses Permitted (RMH)		62.030 Conditional Uses (MP)
	32.030 Criteria for Review of Conditional Uses		42.050 Lot Size for Conditional Uses (RMH)	□ Use	62.031 Restrictions on Conditional es (MP)
	33.020 Conditions for Granting a Variance that is		42.070 Setback Requirements for Conditional Uses (RMH)		64.030 Conditional Uses (MBP)
	not a Sign or a Wireless Communication Facility		43.030 Conditional Uses Permitted (RH)		64.050 Lot Size for Permitted and Conditional Uses (MBP)
	33.022 Criteria for Granting a Sign Variance		43.060 Lot Size for Conditional Uses (RH)		64.065 Setback Requirements for Conditional Uses (MBP)
	33.024 Criteria for Granting a Minor Variance		43.090 Setback Requirements for Conditional Uses (RH)		68.030 Criteria for Designation of a Landmark
	33.025 Criteria for Granting a Variance		44.030 Conditional Uses Permitted		68.060 Demolition Criteria
	34.200 Tree Cutting on		(RH-HR)		68.070 Relocation Criteria
	Private Property without Architectural Review, Subdivision or Partition		44.050 Lot Size for Conditional Uses (RH-HR)		68.100 Alteration and New Construction Criteria
	Approval, or Tree Removal Permit Prohibited		44.070 Setback Requirements for Conditional Uses (RH-HR)		68.110 Alteration and New Construction Approval Process
	34.210 Application for Architectural Review,		49.030 Conditional Uses (IN)		73.130 Standards
	Subdivision or Partition Review, or Permit		49.040 Lot Size for Permitted and Conditional Uses (IN)		73.160 Standards
	34.230 Criteria (tree removal)		49.060 Setback Requirements for Conditional Uses (IN)		73.190 Standards – Single-Family and Multi-Family Uses
	35.060 Conditions for		50.020 Permitted Uses (CO)		73.220 Standards
	Granting Reinstatement of Nonconforming Use		50.030 Central Urban Renewal Plan –		73.227 Standards
	36.160 Subdivision Plan		Additional Permitted Uses and Conditional Uses (CO)		73.230 Landscaping Standards
	Approval 36.230 Review Process		50.040 Conditional Uses (CO)		73.300 Landscape Standards – Multi-Family Uses
	(partitioning)		52.030 Conditional Uses (CR)		73.310 Landscape Standards –
	36.330 Review Process (property line adjustment)		53.050 Conditional Uses (CC)		Commercial, Industrial, Public and Semi-Public Uses
	37.030 Criteria for Review (IMP)		53.055 Central Urban Renewal Area – Conditional Uses (CC)		73.320 Off-Street Parking Lot Landscaping Standards
	40.030 Conditional Uses		54.030 Conditional Uses (CG)		73.470 Standards
_	Permitted (RL)		56.030 Conditional Uses (MC)		73.500 Standards
	40.060 Lot Size for Conditional Uses (RL)		56.045 Lot Size for Conditional Uses		



## City of Tualatin

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## **APPLICATION FOR VARIANCE**

Information							
Name: Reid Stewart		Title: Consultant/Agent					
Company Name: Acom Consulting, Inc.							
Current address: 4015 SW Battaglia Avenue							
City: Gresham State: OR ZIP Code: 97080							
Phone: 503.720.6526	Fax: N/A	Email: reid.stewart@acomconsultinginc.com					
Applicant							
Name: Brandon Olsen		Company Name:Lendlease (US) Telecom Holdings LLC					
Address: 909 Lake Carolyn F	Parkway	c/o PI Tower Development LLC					
City: Irving	State: TX	ZIP Code: 75039					
Phone: 503.951.7515	Fax: N/A	Email: brandon.olsen@pitowers.com					
Applicant's Signature: See atta	iched LOA	Date:					
Property Owner							
Name: TOTE-N-STOW INC	C Joana Freedman						
Address: 10290 SW Tualatin							
City: Tualatin	State: OR	ZIP Code: 97062					
Phone: 503.692.3930	Fax: N/A	Email:					
Property Owner's Signature:	See attached LOA	Date					
(Note: Letter of authorization is requ	uired if not signed by owner)						
Architect							
Name: Rick Matteson							
Address: 5200 SW Meadows	Road, Suite 150						
City: Lake Oswego	State: OR	ZIP Code: 97035					
Phone: 425.209.6723	Fax: N/A	Email:rick.matteson@acomconsultinginc.com					
Landscape Architect							
Name: N/A							
Address:							
City:	State:	ZIP Code:					
Phone:	Fax: N/A	Email:					
Engineer							
Name: TBD							
Address:							
City:	State:	ZIP Code:					
Phone:	Fax: N/A	Email:					
Project							
Project Title: POR Durham							
Address: 10290 SW Tualatin Road							
City: Tualatin State: OR ZIP Code: 97062							
Brief Project Description:							
New 100' monopole associated with new wireless communications facility							
Proposed Use:							
Wireless communications facility							

Value of Improvements:		
\$130,000		

AS THE PERSON RESPONSIBLE FOR THIS APPLICATION, I HEREBY ACKNOWLEDGE THAT I HAVE READ THIS APPLICATION AND STATE THAT THE INFORMATION ABOVE, ON THE FACT SHEET, AND THE SURROUNDING PERTY OWNER MAILING LIST IS CORRECT. I AGREE TO COMPLY WITH ALL APPLICABLE CITY AND COUNTY ORDINANCES AND STATE LAWS REGARDING BUILDING CONSTRUCTION AND LAND USE.

Applicant's Signature:	Date:

Office Use				
Case No:	Date Received:		Received by:	
Fee: Complete Review:		Receipt No:		
Application Complete as of:		ARB hearing date (if applicable):		
Posting Verification:		6 copies of drawings (folded)		
1 reproducible 8 ½" X 11" vicinity map		1 reproducible 8 ½" X 11" site, grading, LS, Public Facilities plan		
Neighborhood/Developer meeting materials				

Revised: 6/12/14

APPLICATION FOR VARIANCE

## UNMANNED WIRELESS TELECOMMUNICATIONS FACILITY AT:

10290 SW Tualatin Road Tualatin, OR 97062

## **Prepared By**



**Date** October 03, 2017

**Project Name** POR Durham



<u>Applicant:</u> Lendlease (US) Telecom Holdings LLC

c/o PI Tower Development LLC 909 Lake Carolyn Parkway

Irving, TX 75039

Co-Applicant: Verizon Wireless (VAW), LLC dba, Verizon Wireless

5430 NE 122<sup>nd</sup> Avenue Portland, OR 97230

Representative: Acom Consulting, Inc.

Reid Stewart

5200 SW Meadows Road, Suite 150

Lake Oswego, OR 97035

Property Owner: Tote 'N Stow, Inc.

10290 SW Tualatin Road Tualatin, OR 97062

**Project Information:** 

Site Address: 10290 SW Tualatin Road, Tualatin, OR 97062

Parcel: 2S123B000800 Parcel Area: 3.63 acres

Zone Designation: ML (Light Manufacturing Planning District)

Existing Use: Storage Facility

Project Area: 1,200 square foot lease area (25' x 48' fenced equipment area)

#### Chapter 33: Variances

#### Section 33.025 - Criteria for Granting a Variance for a Wireless Communication Facility.

No variance to the separation or height requirements for wireless communication facilities shall be granted by the Planning Commission unless it can be shown that the following criteria are met. The criteria for granting a variance to the separation or height requirements for wireless communication facilities shall be limited to this section, and shall not include the standard variance criteria of Section 33.020, Conditions for Granting a Variance that is not for a Sign or a Wireless Communication Facility.

- (1) The City may grant a variance from the provisions of TDC 73.470(9), which requires a 1500-foot separation between WCFs, providing the applicant demonstrates compliance with (a) or (b) below.

  (a) coverage and capacity.
  - (i) It is technically not practicable to provide the needed capacity or coverage the tower is intended to provide and locate the proposed tower on available sites more than 1,500 feet from an existing wireless communication facility or from the proposed location of a wireless communication facility for which an application has been filed and not



denied. The needed capacity or coverage shall be documented with a Radio Frequency report;

Response: Verizon Wireless, the co-applicant, has done extensive research looking at opportunities in the area to collocate on existing towers or buildings, as that is always a preferred option when available. If an existing tower or structure is not available at the specified height or not attainable because of space constraints or unreliable structural design, then Verizon Wireless will propose a new tower. In this instance, there is one existing tower, the ATC tower, which is located outside of the search area designated as usable by Verizon Wireless' RF department, but within the 1,500-foot radius of the proposed facility. This tower is not viable as a solution to meet their coverage and capacity objectives due to the existing trees that would cause interference. There are no other existing towers available to collocate on within the area of interest thus a new tower is being proposed, which will in turn be available for other providers to collocate on in the future.

In order to meet the Verizon's coverage and capacity objectives, it is necessary to site a tower within the search ring provided by Verizon's RF department as shown below. Moving outside this search ring is technically not practicable and has adverse effects on providing the needed coverage and capacity objectives the tower is intended to provide, which include nearby high-traffic residential areas to the North. Siting outside the search ring can also create interference with other nearby network sites where coverage may overlap.

The Applicant is requesting a variance to the 1,500-foot tower separation requirement. There is an existing 146-foot ATC monopole support structure outside of the search ring, approximately 750 feet to the SW of the proposed support tower, located at 10699 SW Herman Road. Per the tower owner, there is currently available space on the tower at the 100-foot level, however this is not high enough to avoid interference from multiple trees surrounding the tower and still meet coverage and capacity objectives to the North, as detailed in the attached RF Usage and Facility Justification Report and RF Engineer Interference Letter.

Locating the tower within the search ring and outside the 1,500-foot radius of the nearby existing ATC tower is also not a desirable alternative as it would mean locating in another part of the ML zone without existing screening or in the RML or RMH zone, where a conditional use permit would be required and where it would be very visible to nearby residential areas.

In addition, T-Mobile has also indicated that they intend on co-locating on the proposed WCF, if approved, as the existing ATC tower to the SW will not meet their coverage and capacity requirements either as noted in the attached Letter from T-Mobile RF.

(ii) The collocation report, required as part of the Architectural Review submittal, shall document that the existing WCFs within 1500 feet of the proposed WCF, or a WCF within 1500 feet of the proposed WCF for which application has been filed and not denied, cannot be modified to accommodate another provider; and,

Response: The only existing monopole tower located within 1,500 feet of the proposed location cannot be modified as it is not designed to be extended to the necessary height required to avoid interference from the tall trees currently surrounding the tower. The existing tower would need to be removed and replaced with a new tower at least 20-30 feet taller to avoid interference unless the trees were to be removed or reduced in height to approximately the 100-foot level or lower.



Topping the trees would create undesirable visual impacts to nearby residential areas, whereas the proposed location is well screened to nearby residential areas to the North and does not require the removal or trimming of any existing trees. The topped trees would also create a negative visual impact on their own, as over a third of the height would need to be removed to avoid interference.

(iii) There are no available buildings, light or utility poles, or water towers on which antennas may be located and still provide the approximate coverage the tower is intended to provide.

Response: No available buildings, light or utility poles, or water towers with adequate height to meet coverage objectives are located in the geographical search ring necessary to provide coverage. See Search Ring and ½ mile radius maps below.

(b) site characteristics. The proposed monopole location includes tall, dense evergreen trees that will screen at least 50% of the proposed monopole from the RL District or from a small lot subdivision in the RML District.

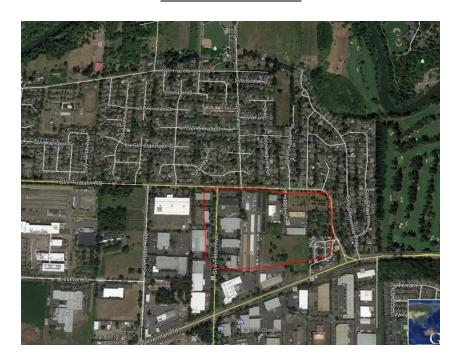
Response: Application has demonstrated compliance with Section 33.025(1)(a) above, however proposed location also meets this requirement and includes tall, dense evergreens trees that will screen at least 50% of the proposed monopole from adjacent residential areas. The proposed support tower is sited in the least intrusive location possible to cover the gap in coverage and capacity.

- (2) The City may grant a variance to the maximum allowable height for a WCF if the applicant demonstrates:
  - (a) It is technically not practicable to provide the needed capacity or coverage the tower is intended to provide at a height that meets the TDC requirements. The needed capacity or coverage shall be documented with a Radio Frequency report; and,
  - (b) The collocation report, required as part of the Architectural Review submittal, shall document that existing WCFs, or a WCF for which an application has been filed and not denied, cannot be modified to provide the capacity or coverage the tower is intended to provide.

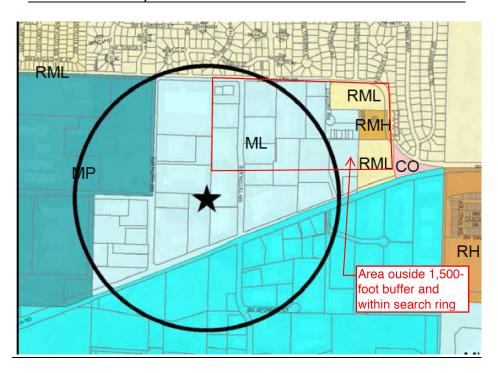
Response: Not applicable – Applicant is not requesting a variance to the maximum allowable height for the proposed WCF.



## **VERIZON SEARCH RING**

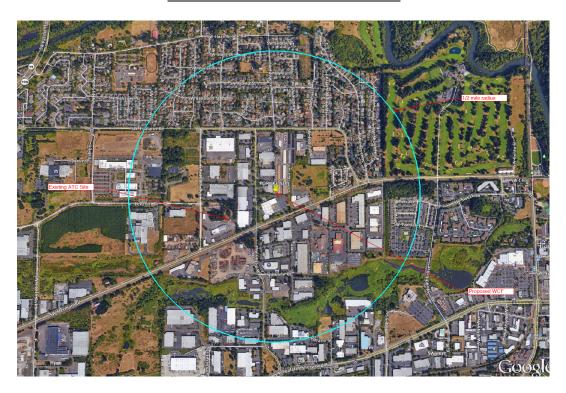


## **EXISTING TOWER 1,500' RADIUS WITH VERIZON SEARCH RING OVERLAP**





## ½ MILE RADIUS OF PROPOSED TOWER



# RF Usage and Facility Justification

## **Durham**

Prepared by Verizon Wireless Walid Nasr Jun 14, 2017



## Introduction:

There are two main drivers that prompt the need for a new cell site. One is coverage and the other is capacity.

Coverage is the need to expand wireless service into an area that either has no service or bad service. The request for service often comes from customers or emergency personnel. Expansion of service could mean improving the signal levels in a large apartment complex or new residential community. It could also mean providing new service along a newly built highway.

Capacity is the need for more wireless resources. Cell sites have a limited amount of resources to handle voice calls, data connections, and data volume. When these limits are reached, user experience quickly degrades. This could mean customers may no longer be able to make/receive calls nor be able to browse the internet. It could also mean that webpages will be very slow to download.



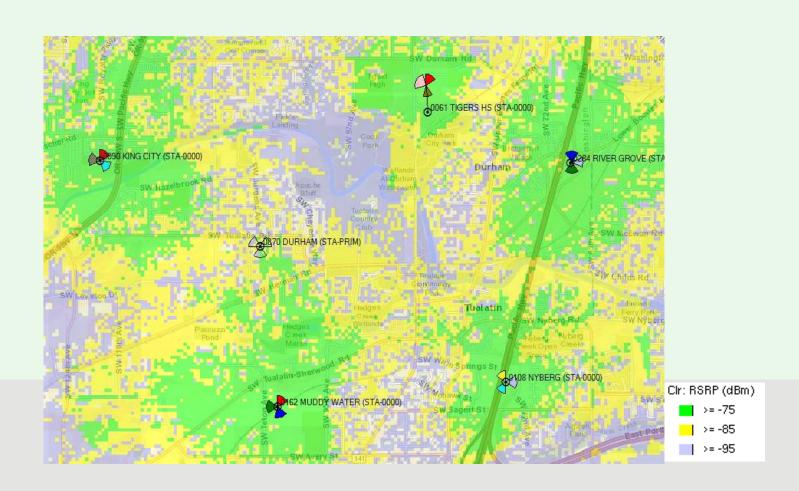
Capacity is the amount of resources a cell site has to handle customer demand. We utilize sophisticated programs that use current usage trends to forecast future capacity needs. Since it takes an average of (1-3) years to complete a cell site project, we have to start the acquisition process several years in advance to ensure the new cell site is in place before the existing cell site hits capacity limits.

**Location, Location.** A good capacity cell site needs to be in the center of the user population which ensures even traffic distribution around the cell. A typical cell site is configured in a pie shape, with each slice (aka. sector) holding 33% of the resources. Optimal performance is achieve when traffic is evenly distributed across the 3 sectors.



## **Coverage Area of Existing Site**

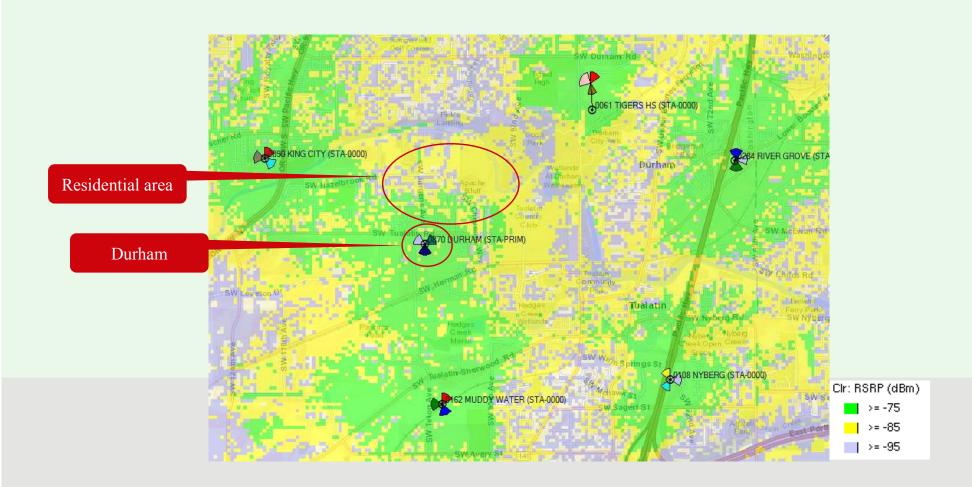
The proposed Durham site is a capacity site. This site will offload the existing sites King City, Muddy Water, TigerHS.





# **Coverage Area Offloaded by New Site**

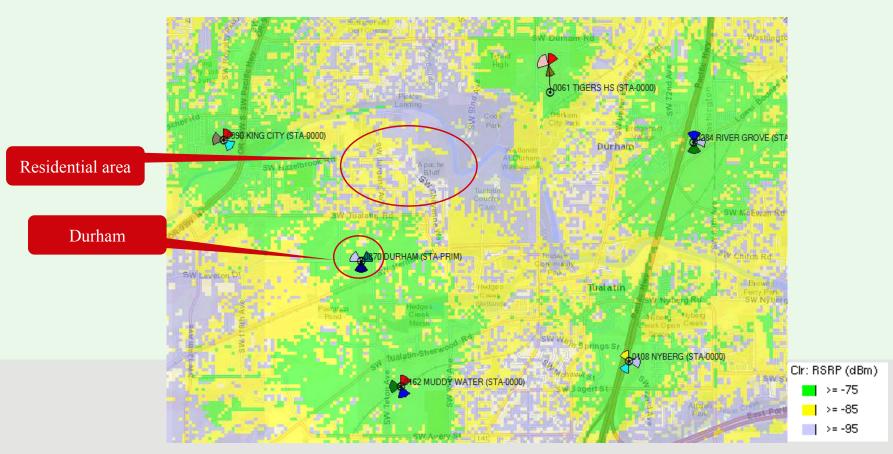
The proposed Durham site is a capacity site. This site will offload the existing sites King City, Muddy Water, TigerHS.





# **Coverage Area Offloaded by New Site at New Proposed Location**

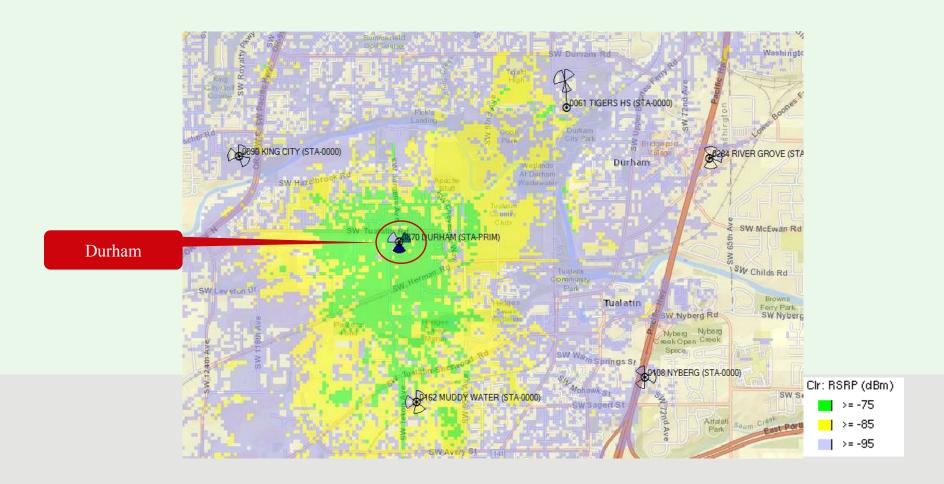
The proposed Durham site is a capacity site. This site will offload the existing sites King City, Muddy Water, TigerHS.



Marginal coverage in residential area due to surrounding trees at existing ATC tower

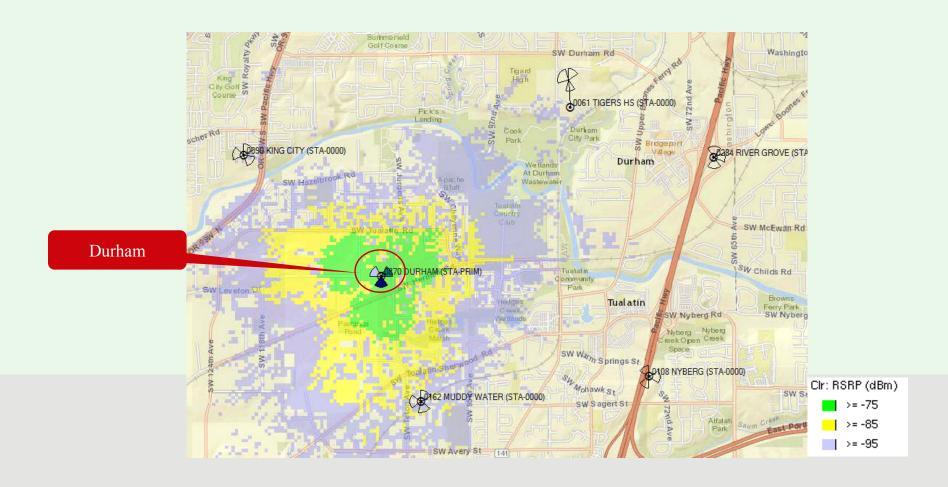


## **Coverage with Durham Site**





# **Coverage with Durham Site at New Proposed Location**





## **Need Case for: Durham**

**Summary:** The existing sites King City, Muddy Water, TigerHS cannot carry the data traffic that exists in the area it serves.

#### **Detail below:**

- Exact data about sites is proprietary and cannot be disclosed due to competitive reasons.
- The existing cell sites King City, Muddy Water, TigerHS are forecasted to reach capacity in the near future.
- The new cell site Durham will provide additional resources to existing sites. It will take some users off of existing sites, which will alleviate the capacity constraint.
- This will improve customer experience (faster webpage downloads and fewer drop calls).
- Without the new site Durham, existing sites in area will reach capacity which will negatively impact customer's ability to make/receive calls and browse the internet.



## Andrew H. Thatcher

Environmental Health Physics

July 13, 2017

To: Acom Consulting, Inc. 5200 SW Meadows Rd Suite 150 Lake Oswego, OR 97035

Acom consulting has requested that I review the existing antenna site at 10699 SW Herman Road, Tualatin OR, and evaluate the interference potential due to the existing tree canopy as shown in Figure 1. In performing this evaluation I'll review the basics of wireless transmission, what cellular technology can compensate for and what results in a deficient site. Included in the review is Verizon's propagation models<sup>1</sup> for both their proposed Durham site and the existing ATC tower.

In a perfect world for wireless transmission, an un-attenuated radio signal would be sent by the antenna and received by the user without any interference. This is rarely the case as buildings, hills and trees all combine to make the signals propagate along multiple pathways. The three primary components of signal propagation paths are reflection, diffraction and scattering. Reflection occurs from large smooth surfaces such as roadways or buildings. Diffraction occurs when a large object is in the direct line of sight path, such as a hill or building. Scattering occurs when the radio waves contact objects similar or smaller than the wavelength of the frequency of interest. For wireless transmission that can be from 700 MHz (~17" wavelength) to 2100 MHz (~6" wavelength). Scattering would be the dominant interaction with trees while all sources of interference serve to attenuate the signal to some degree with each interaction.

So the presence of trees creates scattering which causes signal distortion in addition to signal attenuation. The transmitted signals received by the end user (a person's cell phone) will consist not only of the original (un-attenuated) signal but also several secondary signals traveling on different paths. These multi-path signals, since they are a result of scattering (since we're concerned with the effects of trees), travel a longer signal path and therefore arrive at an end user (cell phone) later than the original un-attenuated signal. These late signal arrivals become interference and can result in distortion of the original signal. This type of distortion is frequency dependent with greater distortion occurring at higher frequencies. Multi-path signals are a common occurrence in our environment but such multi-path signals are due to stationary objects such as homes, rooftops, and even trees at a distance. Such distortions can readily be corrected due to the use of a RAKE<sup>2</sup> receiver in the phone. However, for a tree canopy in a near field environment such as in Figure 1 the obstruction is not constant but in fact continuously

<sup>&</sup>lt;sup>1</sup> Propagation modeling provided by W. Nasr, Verizon RF Engineer, 7/5/2017.

<sup>&</sup>lt;sup>2</sup> Briefly, RAKE receivers are used in the receiver phones of Code Division Multiple Access (CDMA) systems. The receiver collects and treats each time shifted version of the original signal as an independent signal and then combines them into a single signal provided the delay is not too long.

-2- July 16, 2017

changing. The result is scattered signals that may be stronger than direct signal due to signal attenuation since the tree canopy density is not uniform and the signals going through the tree will be attenuated differently. Further, the motion of the trees with wind presents a continuously changing foliage density that results in selective signal fading with time. For the tree canopy shown in Figure 1, the near field environment could easily result in signal attenuation of 10 dB to as much as 20 dB. Combine this attenuation with the constantly changing signal fading environment and the result in a constantly changing delay (due to wind) that the RAKE receiver would have difficulty separating as noise. Reviewing Figure 1 again and one can see that the antennas are near the tops of the trees so the tree movement would include swaying of the trees in addition to individual branch movements.

Figure 2 is the predicted propagation to the residential location of interest from the existing antenna located within the trees. Figure 3 shows the same residential area with the antenna located in the proposed location. Both figures are provided to support the previous qualitative analysis. The figures show that the Reference Signal Received Power (RSRP) is at least 10 dBm lower for each location. Note that this analysis does not consider the effect of wind.

Trees at a distance from the antennas may present acceptable interference as the overall impact could be managed. For antennas placed well beneath the tree canopy in a near field environment affecting all three radiating sectors, it would be difficult to envision a wireless network that could compensate for these factors, the presence of wind, and remain effective in terms of capacity for the site and successful integration with the surrounding wireless sites. The attenuation and scattering of the signal through the trees would result in a lower transmitted power level that could not be improved by increasing the power as that would only serve to also increase the power of the multipath signals. In short, such a setup in the trees would present a problem regardless of the transmitted power level.

To summarize, the existing ATC tower is not a suitable antenna site without substantial modification based on the information provided in this report.

- 3 - July 16, 2017



Figure 1: Photo of existing tower surrounded by a dense tree canopy in a near field environment

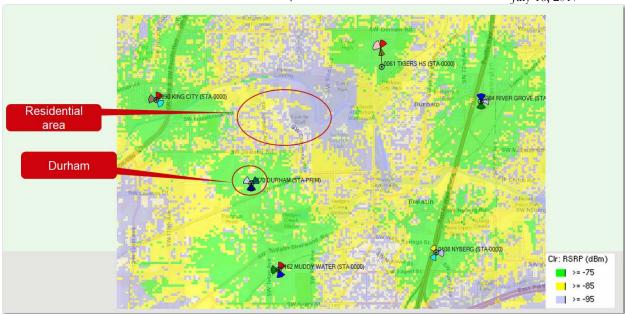


Figure 2: Predicted propagation model showing the residential area of interest from the existing antenna.

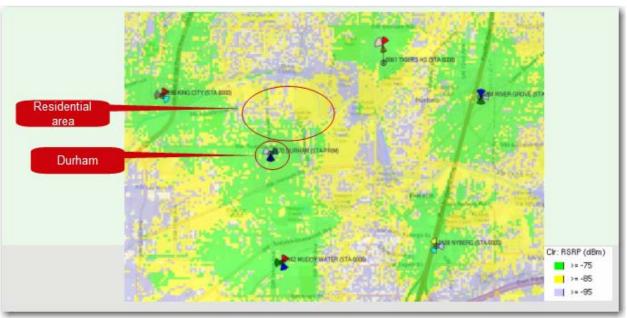


Figure 3: Predicted propagation model showing the RSRP for the residential area of interest with the proposed antenna location.

## Qualifications

I am a member of the IEEE, the Institute of Electrical and Electronics Engineers as well as a member of the Health Physics Society. I am a board certified health physicist with a masters in health physics from the Georgia Institute of Technology. I have over 29 years of experience in the evaluation of both ionizing and non ionizing radiation sources. I am a consultant to the ACGIH Threshold Limit Values for Physical Agents Committee as well as a non ionizing subject matter editor for the Health Physics Journal.

Regards,

CERTIFIED HEALTH
PHYSICIST

A B
HIP

Andrew H. Thatcher, MSHP, CHP

## T - Mobile ·

September 12, 2017

RE: PI Tower Development Project OR-Tualatin-Durham / 10290 SW Tualatin Road

To Whom It May Concern:

T-Mobile West LLC has been seeking to address a significant gap in network coverage in and around the subject vicinity. After assessing the viability of the existing infrastructure in the area, we have identified the proposed PI Tower Development wireless telecommunications facility to be located at 10290 SW Tualatin Rd in Tualatin, Oregon, as the only candidate that will address and eliminate this network gap in coverage. As a result, once the site is completed, T-Mobile intends to proceed with entering into a lease agreement with PI Tower Development and ultimately install equipment on site.

Best regards,

Julio Brown

Sr. RF Engineer

T-Mobile West LLC

Portland, Oregon