



MEMORANDUM CITY OF TUALATIN

TO: Honorable Mayor and Members of the City Council
FROM: Sherilyn Lombos, City Manager 
DATE: October 19, 2009
SUBJECT: Work Session for October 26, 2009

Work Session will begin at 5:00 p.m.
Councilors Davis & Maddux will not be present
There WILL be an executive session (pending litigation) AFTER Council meeting

5:00 p.m. (10 min) – Council / Commission Meeting Agenda Review.

Action requested: Council review the agenda for the October 26th City Council and Development Commission meetings.

5:10 p.m. (30 min) – Amendment of “For Lease/Sale” Sign Regulations. Council has discussed this issue on several occasions and most recently requested input from TPAC. Attached is a memo from Doug and Colin recapping significant meetings and the issues and recommendations from a variety of perspectives (TPAC, Chamber, brokers).

Action requested: Direction from the Council regarding any modifications to “for lease / sale” sign regulations.

5:40 p.m. (20 min) – Sherwood’s Concept Planning for the Tonquin Employment Area. The City of Sherwood is currently going through concept planning for the Tonquin Employment Area (just west of 124th, south of Tualatin-Sherwood Road). The purpose of tonight’s update is to brief the Council on the status of that planning work and the issues that Tualatin has raised during the process.

Action requested: Direction from the Council regarding Tualatin’s response to Sherwood’s planning of the Tonquin Employment Area.

6:00 p.m. (20 min) – Dog Park Update. Recent developments regarding the Lower Tualatin Pump Station that CWS is constructing in Community Park have led to an opportunity to have a small dog park constructed. Paul will brief the Council on the status and ask for direction on additional improvements that could be made and Dan will discuss maintenance requirements.

Action requested: Direction from Council regarding a dog park in Community Park.

6:20 p.m. (25 min) – Continuation of Bancroft Bonding Discussion. Council discussed this issue on September 28th and asked that staff return with further information concerning the administrative costs related to financing of development costs as well as ways to mitigate the risk to the City. Attached is a memo from Don Hudson with additional information.

Action requested: Direction from the City Council regarding bancroft bonding, overhead and administrative fees associated with financing and mitigation of risk.

6:45 p.m. (10 min) – Council Communications & Roundtable. This time is the Council's opportunity to brief the rest of the Council on committee meetings, follow-up on items, and any other general Council information that needs to be discussed.

Action requested: This is an open Council discussion.

Upcoming Council Meetings & Work Sessions: Attached is a three-month look ahead for upcoming Council meetings and work sessions. If you have any questions, please let me know.

Dates to Note: Attached is the updated community calendar for the next three months.

As always, if you need anything from your staff, please feel free to let me know.



MEMORANDUM

CITY OF TUALATIN

TO: Honorable Mayor and Members of the City Council

THROUGH: Sherilyn Lombos, City Manager *SL*

FROM: Doug Rux, Community Development Director *DR*
Colin Cortes, Assistant Planner *C.C.*

DATE: October 26, 2009

SUBJECT: AMENDMENT OF "FOR LEASE/SALE" SIGN REGULATIONS
(WORK SESSION 2)

ISSUE BEFORE THE COUNCIL:

The issue before the Council is whether and if so how to amend the portion of the sign ordinance relating to "for lease/sale" (real estate) signs in commercial and industrial planning districts.

POLICY CONSIDERATIONS:

Should the City amend the regulation of "for lease/sale" (real estate) signs in commercial and industrial planning districts as recommended by TPAC?

BACKGROUND:

TPAC had expressed concerns about the seeming proliferation of "for lease/sale" signs along major roads and streets within the city due partly to the moribund national real estate market. Below is a recap of significant meetings:

- March 12, 2009 TPAC: After discussions with some City Council members, TPAC member Paul Sivley requests that TPAC discuss "for lease" signs. Though not part of the motion containing the TPAC recommendation, TPAC requested that staff ask Council to consider directing that there be proactive code enforcement. TPAC through its motion recommended that (1) staff inventory "for lease" signs and (2) survey other cities to ascertain how they handle the matter.
- April 27, 2009 work session: Staff presents the TPAC recommendation to the Council. Council provides direction to staff to (1) perform proactive code enforcement and (2) survey other cities to ascertain how they handle the matter.

The Council declines to direct that staff inventory "for lease" signs. Proactive code enforcement meant targeting non-residential "for lease/sale" signs that are blatant violations, including excessive size or number or placement within public right-of-way (ROW) or on public property.

- May 14, 2009 TPAC: Upon staff recommendation, TPAC recommends that staff do comparative research of real estate (for lease/sale) sign regulations regarding permitted and banned sign types, location parameters, size, number, time limits, and fees.
- June 11, 2009 TPAC: Staff presents research to TPAC, which recommends amendments for Council to consider:
 - Require permits for "for lease/sale" (real estate) signs in commercial and industrial planning districts.
 - Establish time limits similar to the City of Sherwood, which allows signs in commercial or industrial zones to be displayed for up to either 2 weeks or 2 months.
 - Set permit fees to recover processing costs.
 - Allow a real estate sign to be either lawn or pole type, rather than only a lawn sign as presently allowed.
 - Allow one sign per tax lot, regardless of the number of street frontages.
 - Establish a maximum sign face area of eight (8) square feet (sq ft), ideally with the dimensions of 2 x 4 ft.
 - Establish a maximum height of six (6) ft above ground.
 - Continue to allow signs with two faces, yet allow faces to diverge from opposite sides of a plane no more than 45° rather than the 90° presently allowed.
- July 27, 2009 work session: Staff presents TPAC recommendation and provides brief status update. The Council had already directed staff to engage the Chamber and real estate interests and to return at a future date with information.
- August 25, 2009 meeting between brokers and staff: Staff met with Linda Moholt, CEO of the Tualatin Chamber of Commerce, and approximately a dozen brokers. Doug Rux summarized the causes and events leading to the meeting. The attendees expressed their concerns with TPAC's recommended amendments and explained how signs serve real estate interests in specific ways not obvious to staff or the general public. Ms. Moholt volunteered to package comments from brokers and submit a written document to staff as soon as feasible for her. Points voiced included:
 - That the Council is concerned about signs appears trifling.
 - Signs can appear permanent because some tenants have month-to-month leases.
 - The concern of the Council about "for lease" signs appears best addressed by enforcement of existing sign regulations, not drafting of more stringent regulations.
 - 8 sq ft is too small to be seen.
 - Letter height needs to be proportional to vehicle speed.
 - Brokerage contracts are for 6 months to a year.
 - Owners have a bigger stake in the issue than brokers.
 - Recognition that some signs are too large.

MEMORANDUM: Amendment of "for lease/sale" sign regulations

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- Increased number of signs are due to the bad economy; as the economy improves there will be fewer signs.
- Other cities don't enforce unless there is a complaint.
- Short time limits of several weeks or months and needing a new permit is unworkable.
- September 10, 2009 TPAC: Staff updated TPAC regarding the August 25 meeting with brokers and the Chamber CEO. Ms. Moholt was one of the attendees.
- October 8, 2009: TPAC: Staff presented again the information presented at the September 10 meeting and distributed copies of comments received from six brokers via e-mail. Staff received written comments from two additional brokers at the meeting. Ms. Moholt and several brokers attended and discussed the issue with TPAC. TPAC reiterated its impression that the number and locations of "for lease" signs constituted "blight" and give the impression that Tualatin is a "ghost town." Most of the brokers voiced the same points that brokers had voiced during the August 25 meeting:
 - Most of the other cities previously researched allow 4 by 8 foot (ft) signs totaling 32 sq ft.
 - Some brokers suggested a 4 x 6 ft (24 sq ft) sign size as a reasonable compromise and that one sign per property is ok.
 - 2 x 4 ft (8 sq ft) signs are too small to be effective.
 - While it typically takes a year to lease a space, the recession has extended the time up to two years.
 - A broker provided information via a slide presentation pertaining also to PTA-08-06 that signs alone generate 30 to 35% of business sales.
 - A broker suggested a sign agreement as a way for the City and an applicant to agree to a time limit.
 - Some brokers suggested that any new regulations be phased in gradually, e.g. over the course of three years.
 - Owners rather than brokers request signs.
 - TPAC expressed concern about the deteriorating condition of some signs and asked if sign materials and aesthetics could be of higher quality, using different materials if necessary. Brokers explained that the conventional and ideal composition is a plywood core coated with "medium density overlay" (MDO), which allows painting, stripping, and repainting (analogous to a whiteboard). Such reusable signs often are reused.
 - TPAC asked about other tools brokers use to attract leases, and brokers explained that newspaper ads perform poorly and online listings generate fewer inquiries than signs.
 - The cost for a typical 4 by 8 ft (32 sq ft) sign starts at \$600.
 - One broker stated 70% of his leases are due to signage alone.
 - Brokers claimed that most other local cities do not charge temporary sign permit fees and those cities that have more restrictive sign regulations do not fully enforce them.
 - Brokers acknowledged that there are non-conforming signs.
 - Visibility, especially related to motorist speed, is critical to the effectiveness of a sign. One broker stated that at 45 miles per hour (mph), letters need to be at least 8 inches high to be clearly visible.

MEMORANDUM: Amendment of "for lease/sale" sign regulations

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- V-shaped signs are more visible than single- or double-faced signs, especially on corner properties.
- The increase in signage in Tualatin prompted by the recession is no worse than in other local cities.
- A broker suggested sending copies of the City sign ordinance to sign companies in the region. (While owners and brokers obtain signs, sign contractors perform the installations.)
- A broker offered to post a copy of the present sign ordinance on the Chamber website.

The basic consensus among the brokers present was that enforcement of the existing sign ordinance is a better course of action than making "for lease" sign regulations more restrictive. Ms. Moholt stated that the Chamber was starting an economic task force, invited brokers and City to participate, and reiterated a point made several times by brokers that the primary need was to get more properties in Tualatin leased and avoid the need for signs.

DISCUSSION:

Discussion points include:

- What is the nature of the issue and what is the best way to resolve it?
- Should the City amend the regulation of "for lease/sale" (real estate) signs in commercial and industrial planning districts as recommended by TPAC?

RECOMMENDATION:

Staff recommends that the Council provide direction to staff.



MEMORANDUM CITY OF TUALATIN

TO: Honorable Major and Members of the City Council

THROUGH: Sherilyn Lombos, City Manager 

FROM: Doug Rux, Community Development Director 
Cindy Hahn, Assistant Planner 

DATE: October 26, 2009

SUBJECT: UPDATE ON CONCEPT PLANNING FOR THE TONQUIN
EMPLOYMENT AREA

ISSUE BEFORE THE COUNCIL:

This memo is a briefing on the status of Concept Planning for the Tonquin Employment Area (TEA), previously referred to as Study Area 48, located south of SW Tualatin-Sherwood Road between the City of Tualatin's Southwest Concept Plan (SWCP) area and the City of Sherwood's eastern boundary. No action by the City Council is necessary.

BACKGROUND:

The TEA was added to the Urban Growth Boundary (UGB) by the Metro Council in 2004 (Attachment A – light blue area marked “Quarry Area added to UGB June 2004”). The area includes approximately 300 acres of land. Before the land in the TEA can be converted from rural to urban use, Metro requires that a Concept Plan be prepared by the city that will provide services for the new urban area. In 2007, the Cities of Sherwood and Tualatin entered into a Memorandum of Understanding (MOU) (Attachment B) agreeing that Sherwood would be the service provider for the TEA, with the City of Tualatin having general control over the access onto the future extension of SW 124th Avenue, which forms the western boundary of the SWCP area (Attachment C). Both cities agree that the area will generally be considered for industrial-type zoning.

Phase I of the Concept Planning Process occurred in spring 2009 and resulted in an Existing Conditions Report, which was issued in March 2009 (see Attachment D, Work Plan Summary). The goal of Phase II is to recommend a Preferred Concept Plan for development of the TEA. The attached Preliminary Concept Alternative Summary sheets provide an overview of the alternatives being considered in formulation of a Preferred Concept Plan (Attachment E).

Tualatin Planning staff attended the Stakeholder Advisory Committee (SAC) meeting on October 7 and the Technical Advisory Committee (TAC) meeting on October 12, 2009. Both committees met to discuss the Preliminary Concept Alternatives and analysis contained in the TEA Concept Plan: Preliminary Concept Alternatives Analysis Report (September 2009, Attachment F).

DISCUSSION:

At both the SAC and TAC meetings, Tualatin Planning staff raised several issues related to the TEA Preliminary Concept Plan Alternatives including:

- All three TEA Concept Alternatives include a sub-area "A" at the intersection of SW 124th Avenue and SW Tualatin-Sherwood Road (southwest quadrant) for mixed-use commercial/limited retail, office and support commercial uses. This is problematic and inconsistent, both with the reason for adding the area to the UGB (industrial use) and with the MOU between Sherwood and Tualatin. Further, in combination with the mixed-use area identified in the SWCP, also in close proximity to the same intersection (offset in southeast quadrant), the proposed mixed-use area in the TEA would result in a substantial increase in vehicle trips at this already congested intersection.
- All three TEA Concept Alternatives propose a substantial amount of office use in combination with light industrial "flex" use for the planning area. In addition, Sherwood's Light Industrial (LI) zone allows business and professional office in the LI zone. This appears to be inconsistent with the reason for adding the area to the UGB (industrial use) and with the MOU between Sherwood and Tualatin.
- While the TEA Concept Alternatives include one direct connection to the road network established in the SWCP by creating a four-way intersection at Blake Street, all other proposed road connections between the TEA and SWCP are new and conflict with access points established in the SWCP, which is based on the existing road network in Tualatin.

There have been two meetings of the SAC and TAC, in April 2009 and most recently earlier this month, for this project. A public open house is planned for October 28, 2009, from 5:30-7:30 pm in Sherwood. The next meeting of the SAC and TAC will occur on January 6, 2010, from 6-8 pm, and January 11, 2010, from 3-5 pm, respectively.

RECOMMENDATION:

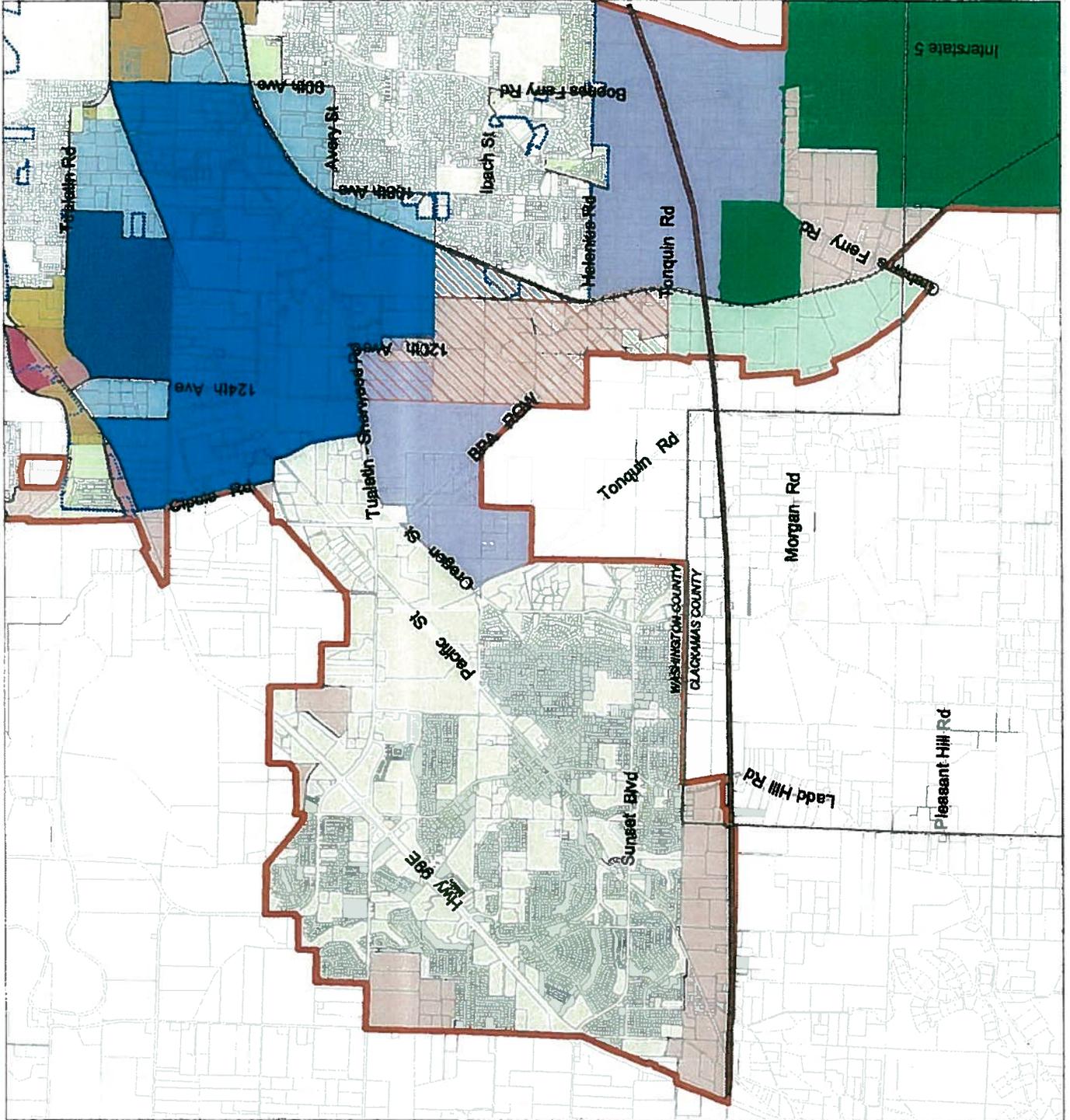
Provide direction to staff.

- Attachments:**
- A. Map of UGB Expansion in the SW Metro Area
 - B. MOU between Cities of Sherwood and Tualatin
 - C. Southwest Tualatin Concept Plan Area
 - D. Area 48 Concept Plan Work Plan Summary
 - E. TEA Preliminary Concept Alternative Summary Sheets
 - F. Tonquin Employment Area Concept Plan: Preliminary Concept Alternatives Analysis Report, September 2009

UGB Expansion in the SW Metro Area



- UGB Expansion**
- Metro Urban Growth Boundary
 - SW Concept Plan Area
 - 2002 UGB Expansion
 - Coffee Creek Area added to UGB June 2004
 - South Tualatin Area added to UGB June 2004
 - Quarry Area added to UGB June 2004
- Area Cities and Counties**
- City of Tualatin
 - City of Sherwood
 - City of Wilsonville
 - County Boundary
- Transportation**
- I-505W Connector (route to be determined)
 - Commuter Rail
- Tualatin Planning Districts**
- Office Commercial (CO)
 - Central Commercial (CC)
 - General Commercial (CG)
 - Recreational Commercial (CR)
 - Medical Center (MC)
 - General Manufacturing (MG)
 - Light Manufacturing (ML)
 - Manufacturing Park (MP)
 - High Density Residential (RH)
 - High Density / High Rise (RH-HR)
 - Low Density Residential (RL)
 - Medium High Density Residential (RMH)
 - Medium Low Density Residential (RML)



This map is derived from various digital database sources. While an attempt has been made to provide an accurate map, the City of Tualatin assumes no responsibility or liability for any errors or omissions that may appear in this map. Prepared by: Tualatin Engineering and Building Department Printed 10/02/2010

Attachment A
Map of UGB Expansion in the SW Metro Area

1612-10-80

**MEMORANDUM OF UNDERSTANDING
BETWEEN THE CITIES OF TUALATIN AND SHERWOOD
FOR URBAN GROWTH BOUNDARY QUARRY EXPANSION AREA
LOCATED BETWEEN THE TWO CITIES**

Whereas, in 2004 the Metro Council added an area located between the Cities of Tualatin and Sherwood (the Cities), referred to as the Quarry Area (see attached map), to the Urban Growth Boundary for industrial uses; and

Whereas, the Cities share a boundary along Cipole Road to the north, but are separated by an area of unincorporated Washington County south of SW Tualatin-Sherwood Road and east of SW Oregon Street (the "Quarry Area"), and wish to enter into this agreement, in part, to establish the boundary between the Cities; and

Whereas, Title 11 of Metro's Urban Growth Management Functional Plan requires that local governments complete a "concept plan" prior to urbanization; and

Whereas, the Cities wish to work together to do the Title 11 concept planning for this area to assure carefully planned development in the Quarry Area that will be of benefit to the Cities and their residents and to minimize negative traffic impacts on SW Tualatin-Sherwood Road; and

Whereas, once the concept planning for the area is complete, the Cities intend to enter into an Intergovernmental Agreement under the authority of ORS 190.110(1) and ORS 195.020 to 195.085 that will reflect and contain provisions representing the intent and understandings set forth in this Memorandum.

Now, therefore, the Cities set forth their understanding as follows:

1. The boundary between Tualatin and Sherwood shall be the future SW 124th Avenue extension south of SW Tualatin-Sherwood Road, with the entirety of SW 124th Avenue located in the City of Tualatin.
2. Tualatin shall generally control access onto the future SW 124th Avenue, keeping driveway and street accesses to a minimum, to assure better flow of traffic from Pacific Highway 99W to SW Tonquin Road or the I-5/99W Connector consistent with existing street improvement and spacing standards or adopted as part of the concept planning process.
3. The concept planning for the Quarry Area shall include transportation concepts that provide access restrictions onto SW Tualatin-Sherwood Road and the future extension of SW 124th Avenue south of SW Tualatin-Sherwood Road

while ensuring all properties can develop in accordance with the law and the zoning adopted with the concept plan implementation.

4. In exchange for being allowed to control access onto SW 124th, Tualatin agrees to allow the area south of SW Tualatin-Sherwood Road between the future SW 124th extension and SW Oregon Street to be added to the City of Sherwood so that Sherwood may acquire needed industrial land to improve its long-term economic sustainability.

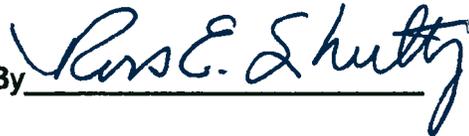
5. The Cities agree the newly added area will generally be considered for industrial type zoning consistent with the UGB expansion ordinance (Ord 02-969B); the specific details and allocation of which will be determined through the concept planning process. The Cities further agree that the scope of the concept plan shall consider the traffic impacts, whether restrictions are needed to limit access or uses (for example warehouse/distribution and commercial) further based on the outcomes of the concept planning process and funding mechanisms for SW 124th as well as other infrastructure needs identified through the process so that traffic impacts on the area will be minimized.

6. The Cities agree to participate in funding improvements to SW 124th Avenue, the details of which will be specified in an Intergovernmental Agreement upon completion of the concept plan.

7. The Cities acknowledge that they have already submitted a joint grant application to Metro for grant funds to concept plan the area. Once the concept planning is complete, the Cities agree to enter into an Intergovernmental Agreement to memorialize these understandings and the outcomes of the concept planning.

ENTERED into this 7th day of NOVEMBER 2007.

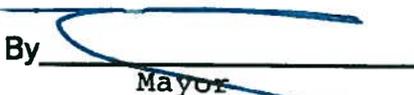
CITY OF SHERWOOD, Oregon

By 

ATTEST:

By 

CITY OF TUALATIN, Oregon

By 
Mayor

ATTEST:

By 
City Recorder

APPROVED AS TO LEGAL FORM


CITY ATTORNEY



Area 48 Concept Plan Work Plan Summary

Task	Task Description	Timeline
Task 1	<ul style="list-style-type: none"> Public Involvement Plan and Meeting Schedule Stakeholder Advisory Committee Meeting Stakeholder Advisory Committee (SAC) Meeting #1 (kick-off) Report to Steering Committee 	January 2009
Task 2	<ul style="list-style-type: none"> Existing Conditions and Market Analysis Develop Existing Conditions Report Develop Project Goals/Evaluation Criteria SAC Meeting #2 (Existing Conditions Report and Project Goals) Technical Advisory Committee (TAC) Meeting #1 Open House #1 (public invited to comment on Existing Conditions Report and Project Goals) 	January-April 2009
Task 3	<ul style="list-style-type: none"> Develop Concept Plan Alternatives Consultant to facilitate Design Charette Draft Conceptual Alternatives 	May-June 2009
Task 4	<ul style="list-style-type: none"> Evaluate Concept Plan Alternatives Conceptual Alternatives Report and Transportation Evaluation SAC Meeting #3 (Review Preliminary Concept Alternatives Report) TAC Meeting #2 Open House #2 (public invited to review concept alternatives report) 	July- September 2009
Tasks 5-6	<ul style="list-style-type: none"> Develop Final Concept Plan, Amendments and Adoption SAC Meeting #4 (Review Open House Feedback) TAC Meeting #3 Concept Plan revisions based on Open House and SAC Meeting #4 SAC Meeting #5 (final review and recommendation) TAC Meeting #4 Staff to take final concept plan through public hearing process at Planning Commission and City Council 	September 2009-- Spring 2010

Alternative 1 Summary

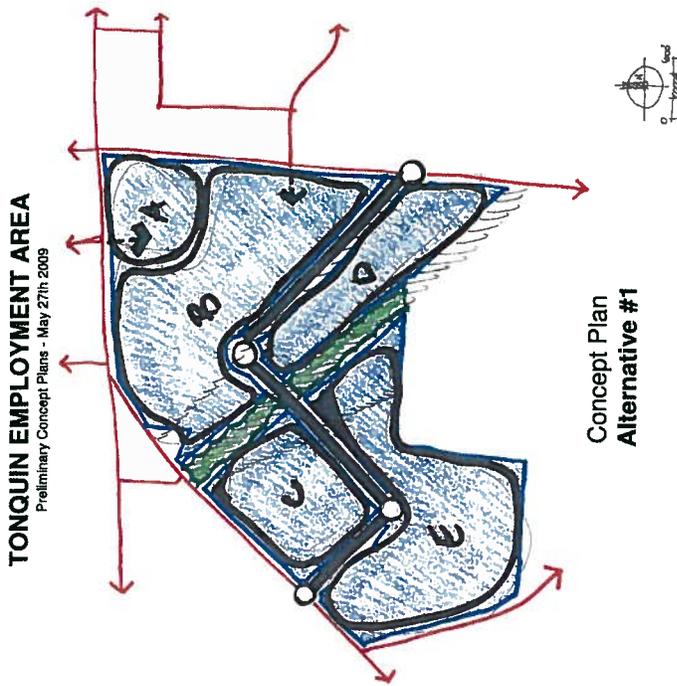
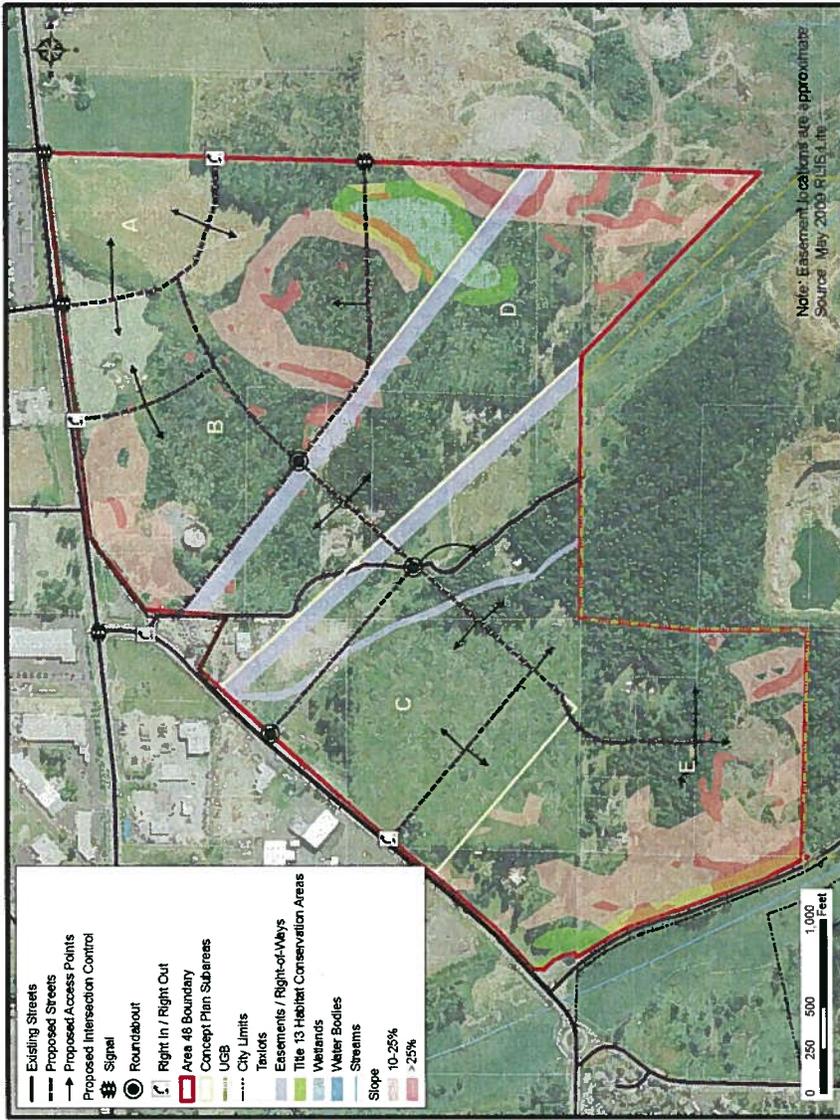


Table III-2: Employment Assumptions for Alternative #1

	Subarea A	Subarea B	Subarea C	Subarea D	Subarea E
Total Acres	16.0	94.8	45.6	50.4	89.3
Buildable Acres	16.0	72.5	41.1	38.3	71.1
Employment Type	Mixed-use Commercial/ limited retail, office and support commercial	Office and Light Indus- trial	Office	Light Industrial	Light Industrial
Building Coverage	35%	35%	40%	30%	30%
Net Acres	5.6	25.4	16.4	11.5	21.3
Jobs/ Acre	24	24	33	20	20
Total Jobs	134	609	541	230	427

Alternative 2 Summary

TONQUIN EMPLOYMENT AREA Preliminary Concept Plans - May 27th 2009

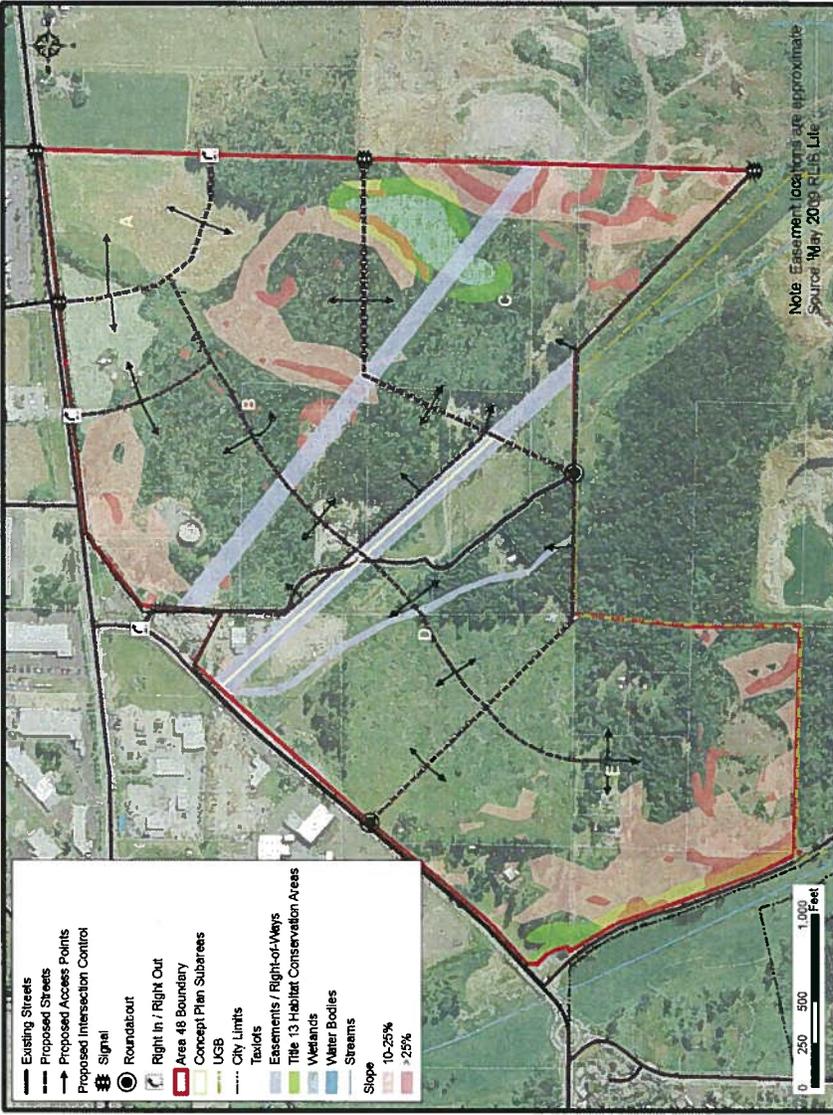
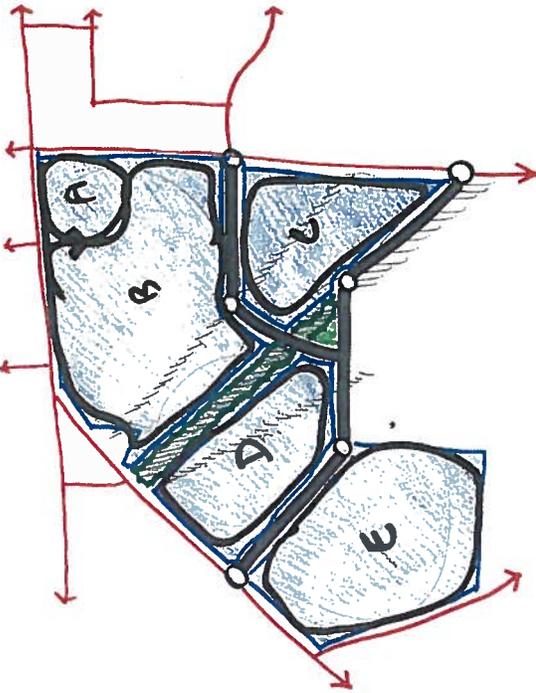
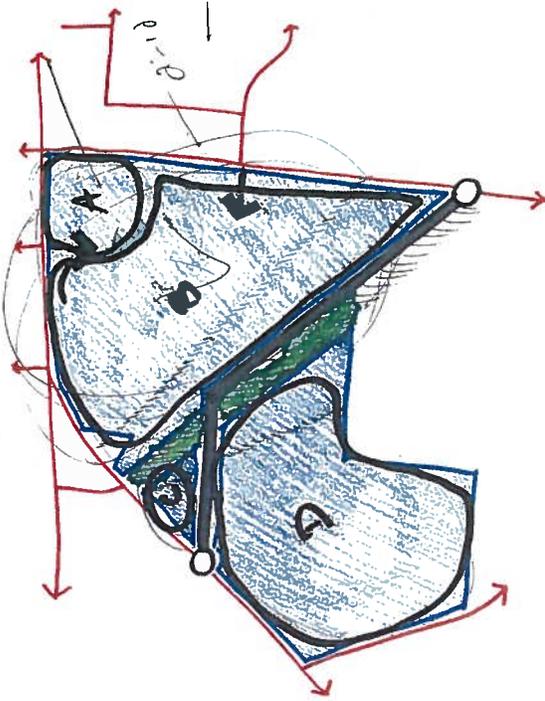


Table III-3: Employment Assumptions for Alternative #2

	Subarea A	Subarea B	Subarea C	Subarea D	Subarea E
Total Acres	16.0	96.1	55.1	53.1	75.8
Buildable Acres	16.0	77.4	35.9	48.0	61.7
Employment Type	Mixed-use Commercial/ limited retail, office and support commercial	Office and Light Indus- trial	Light Industrial	Office and Light Indus- trial	Light Industrial
Building Coverage	35%	34%	30%	35%	30%
Net Acres	5.6	26.3	10.8	16.8	18.5
Jobs/ Acre	24	23	20	24	20
Total Jobs	134	605	215	403	370

Alternative 3 Summary

TONQUIN EMPLOYMENT AREA
Preliminary Concept Plans - May 27th, 2009



Concept Plan
Alternative #3

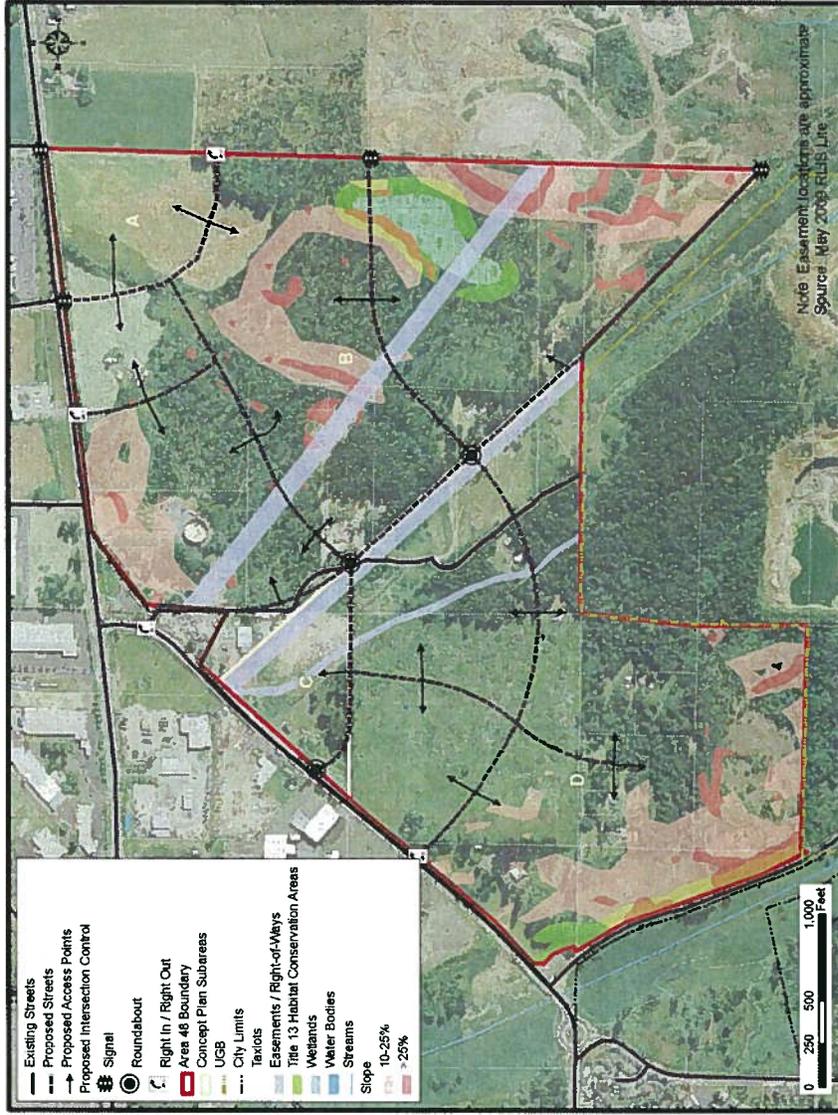


Table III-4: Employment Assumptions for Alternative #3

	Subarea A	Subarea B	Subarea C	Subarea D
Total Acres	16.0	145.3	11.7	123.2
Buildable Acres	16.0	110.8	8.5	103.8
Employment Type	Mixed-use Commercial/ limited retail, office and support commercial	Office and Light Industrial	Office	Light Industrial
Building Coverage	35%	33%	40%	30%
Net Acres	5.6	36.6	3.4	31.1
Jobs/ Acre	24	21	33	20
Total Jobs	134	768	112	623

Tonquin Employment Area Concept Plan: Preliminary Concept Alternatives Analysis Report

September 2009

Stakeholder Advisory Committee Draft

Tonquin Employment Area Concept Plan Project Team

City of Sherwood



Angelo Planning Group



DKS Associates



CH2MHill



Leland Consulting Group





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I. Purpose

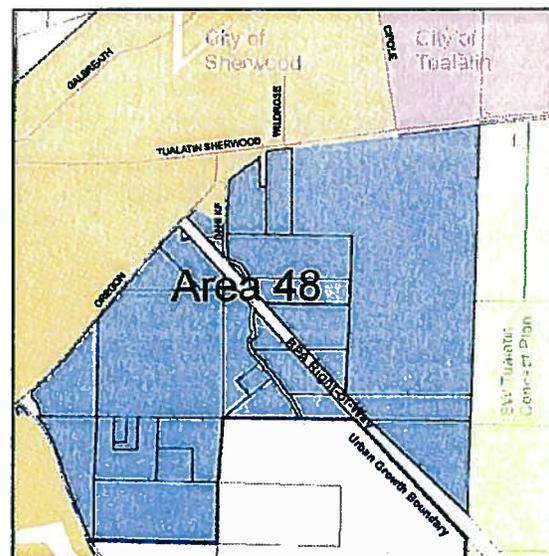
The purpose of this phase of the Tonquin Employment Area concept planning process is to explore in more detail three Preliminary Concept Plan Alternatives that were developed in the spring of 2009. The alternatives analysis will lead to a recommended Preferred Concept Plan for future development in the Tonquin Employment Area. This Preliminary Concepts Alternatives Analysis Report provides a description of each alternative and a qualitative and quantitative analysis that will inform the selection of a Preferred Concept Plan. Because the Tonquin Employment Area was included in the Urban Growth Boundary for industrial / employment purposes, the three Preliminary Concept Plan alternatives are fairly homogeneous in terms of the anticipated employment types (light industrial, mixed use commercial, and office) and employment forecasts (1,941 jobs on the high end and 1,637 jobs on the lower end). The key difference between the three alternatives is how the internal transportation circulation system serves each alternative. Land use assumptions and information on infrastructure (transportation, sewer, water and storm drainage) needs and costs are provided for each of the three alternative concepts. The development and refinement of the Preferred Concept Plan will continue into the fall of 2009.

II. Background

The Tonquin Employment Area (previously referred to as Study Area 48) shown on Figure I-1 was added to the Urban Growth Boundary (UGB) by the Metro Council in 2004 (Ordinance 04-1040B). The area includes approximately 300 acres of property adjacent to the City of Sherwood's eastern boundary and south of Tualatin-Sherwood Road.

Before the land in the Tonquin Employment Area (TEA) can be converted from rural to urban use, Metro requires that a Concept Plan complying with Title 11 of the Urban Growth Management Functional Plan be prepared by the city that will provide services for the new urban area. The Cities of Sherwood and Tualatin entered into a Memorandum of Understanding (MOU) agreeing that Sherwood would be the service provider for the area from the existing City limits east to SW 124th (City of Sherwood Resolution 2007-083, see Exhibit A-2 in the *Area 48 Concept Plan: Existing Conditions Report*, March 2009). The MOU further grants the City of Tualatin general control over access onto the future extension of 124th, with both cities agreeing to participate in funding future improvements to the street. The MOU requires both cities to concept plan the areas in a way that limits direct access onto SW Tualatin-Sherwood Road and the future SW

Figure I-1: Tonquin Employment Area



124th extension. Both cities agree that the areas will generally be considered for industrial-type zoning.

Once concept planned, the Tonquin Employment Area can be annexed to the City of Sherwood. To assist in the concept planning process, the City has hired a team of land use planning, transportation and economic development consultants who will work with City staff throughout the process.

III. Concept Planning Process Overview

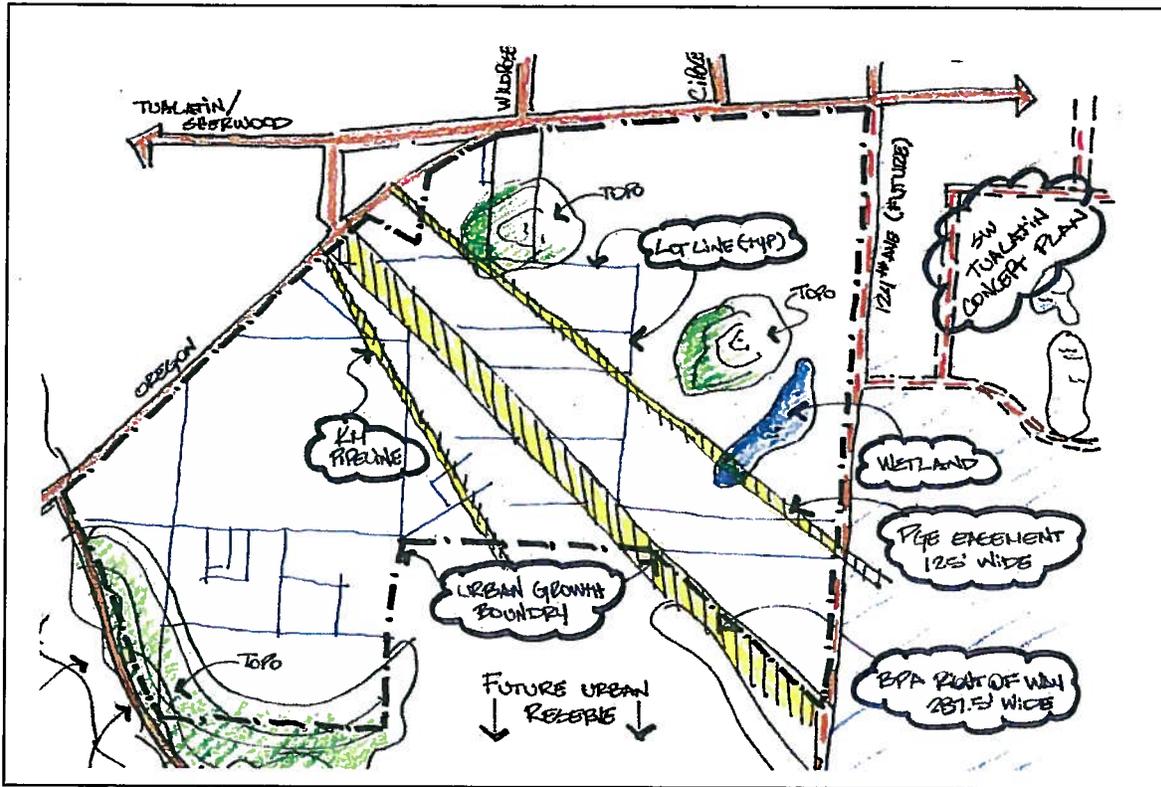
A. Phase I: Existing Conditions

Phase I of the planning process included surveying and documenting the existing conditions on the site and developing some preliminary development concepts. City staff and project consultants generated, reviewed, and refined the information for this phase of the project. Guiding the process was a Technical Advisory Committee (TAC) and a Stakeholder Advisory Committee (SAC) consisting of area property owners. The SAC met two times during Phase I to discuss project objectives and to provide feedback on future land uses and transportation facilities on the site. Both groups will continue to meet during Phase II of the project.

A public open house was also held in the spring of 2009 to provide an opportunity for property owners outside of the study area and other interested parties to review the project objectives and background information.



Figure II-1: Existing Conditions



Phase I work resulted in an existing conditions report (Area 48 Concept Plan: Existing Conditions Report March 2009) that details the existing physical conditions on the site. The information found in this report, including information on utility infrastructure, public facilities, natural resources, cultural and historic resources, and the transportation system, informed a series of two Project Team design workshops held in April and May 2009 to explore possible development concepts for the area. The outcome of the two design workshops was three Preliminary Concept Plan Alternatives.

Project staff and the SAC developed a set of Project Goals and Evaluation Criteria during Phase I of the project. These are listed in Table III-1.



Table III-1: Tonquin Employment Area Goals and Evaluation Criteria

Goals	Evaluation Criteria	Criteria Type
Adequate public and private utilities are proposed.	The plan can be served by public and private utilities per the Water, Stormwater and Sanitary Sewer Master Plans	Qualitative
Transportation connectivity is provided.	The plan provides local vehicular connectivity as well as multimodal (bike/ped) options.	Quantitative
Transportation performance standards are maintained.	The resultant performance levels at key intersections meet City, County and State standards, as applicable.	Quantitative
The plan provides the ability to serve truck (freight) traffic.	Identified existing truck routes are preserved and new routes are established as necessary to serve the area.	Qualitative
Infrastructure costs are taken into consideration.	Capital cost (planning level capital cost of construction of major roads, water, sewer and stormwater systems)	Quantitative
The plan encourages sound economic development.	The plan is consistent with the market study for the area and Sherwood's Economic Opportunities Analysis.	Qualitative
The plan provides opportunities for various industrial users.	The plan is responsive to multiple user types and provides opportunities for a variety of industrial/employment uses.	Qualitative
Provide appropriate level of commercial use to support needs of area's employees.	The plan identifies and provides the appropriate level and location(s) of limited commercial use.	Qualitative
Preserve significant natural resources.	The plan preserves significant natural resources where appropriate and feasible, including riparian areas and upland habitat.	Qualitative
Include Tonquin Trail elements.	The plan considers the potential Tonquin Trail alignments.	Qualitative
The plan meets the requirements of Metro Ordinance 04-1040B.	The proposed plan is consistent with the requirements of Ordinance 04-1040B and Metro Title 11.	Qualitative
Coordinate with SW Tualatin Concept Plan.	The proposed plan coordinates with the SW Tualatin Concept Plan.	Qualitative
Consider the I-5/99W Connector Project.	The proposed plan considers the I-5/99W Connector Project.	Qualitative
The plan meets the provisions of the MOU with Tualatin.	The proposed plan is consistent with the provisions of the MOU with Tualatin.	Qualitative



Goals	Evaluation Criteria	Criteria Type
Involve the broader Sherwood Community in the Planning Process.	Provide opportunities for property owners and interested parties to participate in the plan's development.	Qualitative
Consider access and response times for emergency services.	Maintain and enhance the transportation network to and through the area to provide adequate accessibility for first responders.	Qualitative

B. Phase II: Tonquin Employment Area Concept Planning

The goal of the second and final phase of the concept planning process is to recommend a Preferred Concept Plan for the development of the Tonquin Employment Area. The first step of Phase II is to explore in more detail the three Preliminary Concept Plan Alternatives developed in the spring of 2009. This Preliminary Concepts Alternatives Analysis Report will provide a description of each alternative and a qualitative and quantitative analysis that will inform the selection of a Preferred Concept Plan. The development and refinement of the Preferred Concept Plan will continue into the fall of 2009.

An important factor in determining a Preferred Concept Plan will be how well the proposed land uses and transportation system integrate with the City of Sherwood's existing, developed areas and with neighboring planned areas, as governed by the Southwest Tualatin Concept Plan. This planning process recognizes the required elements of the Southwest Tualatin Concept Plan, as well as the agreements detailed in the MOU concerning the planning for the respective new employment areas in both the City of Sherwood and the City of Tualatin. Elements of the Preliminary Concept Plan Alternatives that may appear to be inconsistent with the adopted agreements or approved plans should be considered as components of a high-level conceptual planning exercise. In this phase, project staff did not want to preclude any possible combination of land use and transportation elements for consideration. Project staff recognizes that the final Preferred Concept will need to more closely consider elements of the Southwest Tualatin Concept Plan and balance regional and local needs to achieve the best possible outcome for the Tonquin Employment Area.

One assumption underlying this next phase of planning is that the steps leading up to a Preferred Concept Plan will not be limited by existing City of Sherwood zoning. It is possible that existing zoning districts will not be suitable to implement the Preferred Concept, or that more than one zoning category will be required to implement the plan. It is possible that a hybrid of existing industrial designations may be created, or an entirely new industrial zone will be applied to the area, or be implemented through an overlay district. As the Preferred Concept Plan is developed, project staff will consider the steps that will be necessary to implement the recommendation. This could include amendments to the City's Zoning Ordinance.



While recognizing property ownership patterns, parcel lines and property ownership have not been defining factors in the development of the Preliminary Concept Alternatives. However, the Preliminary Concept Plan Alternatives were developed and will be evaluated for each alternative's ability to create opportunities for large lots. This is in response to an identified need for larger industrial parcels in the Metro area and the Urban Growth Management Functional Plan Title 4 requirements assigned to the Tonquin Employment Area, which include preserving a parcel 50 acres in size or larger for industrial uses.

The Project Goals and Evaluation Criteria developed during Phase I have guided the development and assessment of the Preliminary Concept Alternatives. They will be more specifically applied to the Preliminary Concept Alternatives following review of the alternatives with the TAC and SAC to identify the Preferred Tonquin Employment Area Concept (see "Next Steps" in this report).

C. Tonquin Employment Area Features

Three existing roadways create part of the boundary of the Tonquin Employment Area: Oregon Street, Tualatin-Sherwood Road, and SW 124th Street (future extension). The location of this site at the intersection of arterial level streets affords it good visibility. There is a unique opportunity for this area to develop in a compatible manner with existing development to the north and west and with future development to the east, which will follow the Southwest Tualatin Concept Plan. There are several man-made and natural features internal to the site that also help define the Tonquin Employment Area. These features are shown on Figure II-1. Prominent natural features on the site include the buttes in the northeast corner, wetlands associated with this topography, and steep slopes that form the western border. Utility right-of-ways and easements, most prominently one belonging to the Bonneville Power Administration, run diagonally across the site and create areas where development will be restricted. However, this constraint may also be considered an opportunity to preserve natural areas and possibly contribute to a parkway/trail-type feel along the proposed collector system or to the open space that helps define an industrial campus.¹ Consideration of these opportunities and constraints led to the development of three concept alternatives at the conclusion of Phase I of the planning process.

As discussed in the *Alternatives Comparative Analysis* section of this report, assumptions were made regarding the level of development constrained areas could support. These assumptions were held constant for all of the alternative concepts. Also constant in all three alternatives is the assumption that the existing overhead utility right-of-way and easement will be consigned to

¹ Metro Ord. 04-1040B states "Title 11 planning shall incorporate the general location of the projected right-of-way for the Tonquin Trail as shown on the 2004 Regional Transportation Plan (Exhibit F, page 3, item II.D.4)." The general location of the Tonquin Trail will be shown on the Final Preferred Concept Plan.



open space. This assumption is illustrated on the alternative concept figures as a green corridor that helps define, but is excluded from, the subareas chosen for analysis.

D. Tonquin Employment Area Alternatives Development and Assessment

What follows is a description of each Preliminary Concept Plan alternative, including land use assumptions and information on infrastructure (transportation, sewer, water and storm drainage) needs and costs. A description of each alternative with associated land use and employment assumptions is provided.

In order to make reasonable assumptions regarding the number of jobs per acre employment-type land uses will likely yield in the Tonquin Employment Area, the consultant team analyzed developed employment areas in the surrounding areas. The jobs per acre figures shown in the "Employment Assumptions" tables under each alternative are reflective of existing employment density figures for developed employment land in the vicinity. These employment densities generally do not reflect what was assumed by the City for future urban reserve areas.

The technical analysis of the transportation and infrastructure facilities follows the description of the three Preliminary Concept Plan alternatives. Because the three Preliminary Concept Plan alternatives are fairly homogeneous in terms of the anticipated employment types (light industrial, mixed use commercial and office) and forecasted employment figures (1,941 jobs on the high end and 1,637 jobs on the lower end), the assessment for future demand of infrastructure was based on the alternative that assumed the greatest amount of possible development (Alternative #1). This "highest employment forecast" assessment was used to predict demands on each system and it was deemed not necessary to conduct a discrete analysis for each Preliminary Concept Plan alternative based on the individual employment forecasts. Since demand for transportation, sewer, water and storm drainage services are generally dictated by the number of jobs created in an area, a single technical assessment was conducted based on the highest employment forecast (1,941 jobs over the twenty year period in Alternative #1). As an illustration, the transportation travel demand analysis is based on the number of trips generated by 1,941 new jobs in the Tonquin Employment Area. Separate travel demand forecasts were not prepared for Alternatives #2 and #3. However, discrete internal circulation systems were prepared and project costs were developed for each of the three Preliminary Concept Plan alternatives and these are illustrated in the Transportation Analysis and Performance section.

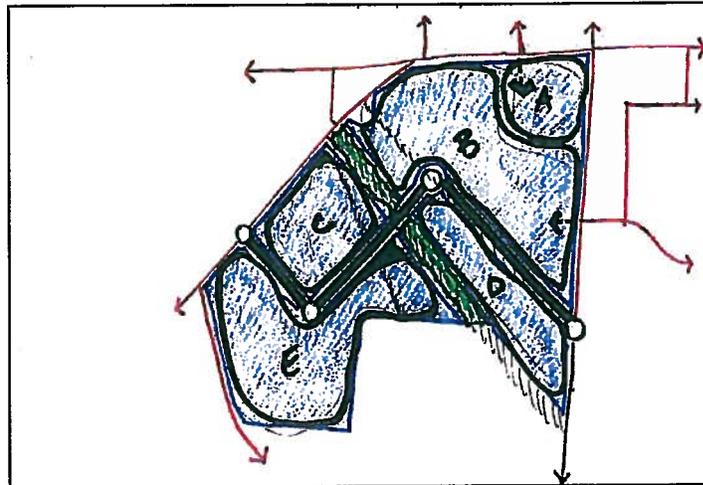


Alternative #1

1. Alternative #1 Description

Alternative #1 illustrates a focus on providing a separation the Tonquin Employment Area into north and south development areas. An urban collector connection, with roadways at right angles, would provide connectivity across the site. The proposed collector roadway system in this alternative provides one access from the west, along Oregon Street, and one from the east, along SW 124th street, roughly bisecting the site and crossing the BPA right-of-way at a right angle. The proposed collector road, along with the BPA right-of-way shown in green, forms five distinct subareas (A, B, C, D, and E on Figure III-1).

Figure III-1: Alternative #1



2. Land Use and Employment Assumptions

The land use assumptions for Alternative #1 include an approximately 16 acre Mixed-use Commercial area near the intersection of SW Tualatin-Sherwood Road and SW 124th Street, shown in Figure III-1 as Subarea A. Subarea A is positioned to take advantage of the visibility afforded by the intersection of SW Tualatin-Sherwood Road and SW Oregon Street. The size of Subarea A assumes that services will primarily serve employees within the immediate area; the location of this area acknowledges that the viability of commercial services will also be dependent on visibility and accessibility from the arterial roadway system. The amount of commercial in the Final Preferred Concept Plan will be consistent with Metro's Urban Growth Management Functional Plan, which limits the amount of new commercial in areas designated as Industrial Areas.² Uses in this area may include retail, commercial services, limited office, and lodging. Alternative #1 assumes that the portion of the site north of the planned collector road also will allow for a mix of light industrial and office uses. This alternative provides for a transition from the commercial services in Subarea A to industrial uses in the interior of the site

² When Metro brought the subject area into the Urban Growth Boundary, it was given the designation of Industrial Area. This designation is described in Title 4 of the Urban Growth Management Functional Plan and its intent is to protect a supply of sites for employment uses within the metropolitan region. For Industrial Areas, new buildings for stores, branches, agencies or other outlets for retail uses and services can not occupy more that 5,000 square feet of sales or service area in a single outlet, or multiple outlets that occupy more than 20,000 square feet of sales or service area in a single building or in multiple buildings that are part of the same development project.



by designating Subarea B for Office and Light Industrial uses. Office uses will have more employees per acre than industrial, providing a customer base that may allow service-type uses to be viable, and therefore available to serve the whole employment area. Of the approximately 71.5 acres in Subarea B, 50% would be developed in Office and 50% in Light Industrial. Subarea C, approximately 41 acres with good visibility from Oregon Street and the potential for convenient access along the proposed collector road, is designated Office in this alternative. Subareas E and D have limited visibility from existing arterial roadways and development will likely be oriented internally to the site. Therefore, Subareas E and D, totaling approximately 109 acres, are designated Light Industrial in Alternative #1. For all areas designated for Light Industrial, flex space is anticipated to be one of the dominant building types to house industrial uses.

Based on these land use assumptions, an estimated 1,941 jobs could be accommodated in Alternative #1. These jobs would occur over time as infrastructure is provided to the Tonquin Employment Area.

Table III-2: Employment Assumptions for Alternative #1

	Subarea A	Subarea B	Subarea C	Subarea D	Subarea E
Total Acres	16.0	94.8	45.6	50.4	89.3
Buildable Acres	16.0	72.5	41.1	38.3	71.1
Employment Type	Mixed-use Commercial/ limited retail, office and support commercial	Office and Light Industrial	Office	Light Industrial	Light Industrial
Building Coverage	35%	35%	40%	30%	30%
Net Acres	5.6	25.4	16.4	11.5	21.3
Jobs/ Acre	24	24	33	20	20
Total Jobs	134	609	541	230	427

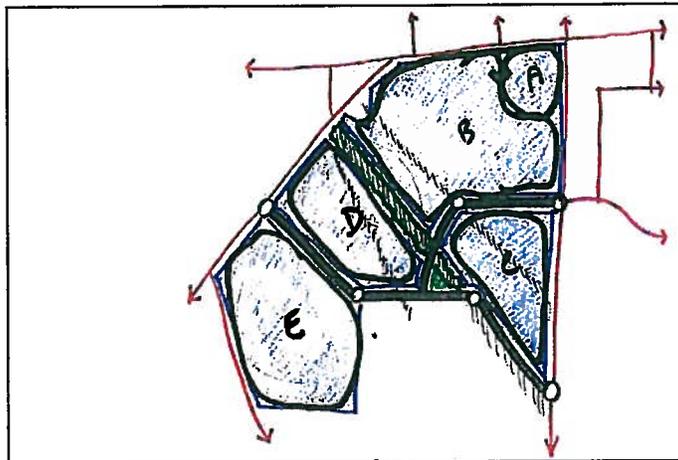


E. Alternative #2

1. Alternative #2 Description

Alternative #2 was conceived as a self-contained industrial center, manifested as a more suburban style of development focused on internal circulation with less sense of connection to the surrounding street network. The proposed collector roadway system in this alternative is oriented east-west, with two access points along SW 124th Street and one on SW Oregon Street. This internal collector system, along with the utility easement shown in green, helps define five distinct subareas (A, B, C, D, and E on Figure III-2).

Figure III-2: Alternative #2



2. Land Use and Employment Assumptions

As in Alternative #1, Alternative #2 assumes an approximately 16 acre Mixed-use Commercial area at the intersection of SW Tualatin-Sherwood Road and SW 124th Street. Uses in Subarea A may include retail, commercial services, limited office, and lodging. The amount of commercial in the Final Preferred Concept Plan will be consistent with Metro's Urban Growth Management Functional Plan, which limits the amount of new commercial in areas designated as Industrial Areas (see Footnote #2 in this report). Also similar to Alternative #1, Alternative #2 assumes that the area north of a new collector roadway will be a mix of office and light industrial uses. Alternative #2 does not designate any area strictly for office use, but allows this type of use on approximately 125 buildable acres in Subarea B and Subarea D, which are each designated Office and Light Industrial. The assumption is that 60% of Subarea B will develop as light industrial and the remaining 40% of the site will develop with office uses. For Subarea D, the two use types will be evenly split, 50% office and 50% light industrial. As in Alternative #1, the assumption is that office uses in Subareas B and D support the viability of commercial services in Subarea A and provide for a transition from these services to industrial uses that lie more internal to the site. Light Industrial uses are assumed for Subareas C and E. One Project Goal is to preserve an industrial site of 50 acres or more to comply with Metro's requirements associated with the UGB amendment. This requirement could be met in either Subarea B (77 buildable acres) or Subarea E (62 buildable acres). While the proposed roadway system provides many access alternatives to Subarea C, it also somewhat isolates the approximately 36 buildable acres in that area. Flex space is anticipated to be one of the dominant building types in all areas designated for Light Industrial.



Based on these land use assumptions, an estimated 1,727 jobs could be accommodated in Alternative #2. These jobs would occur over time as infrastructure is provided to the Tonquin Employment Area.

Figure III-3: Alternative #3

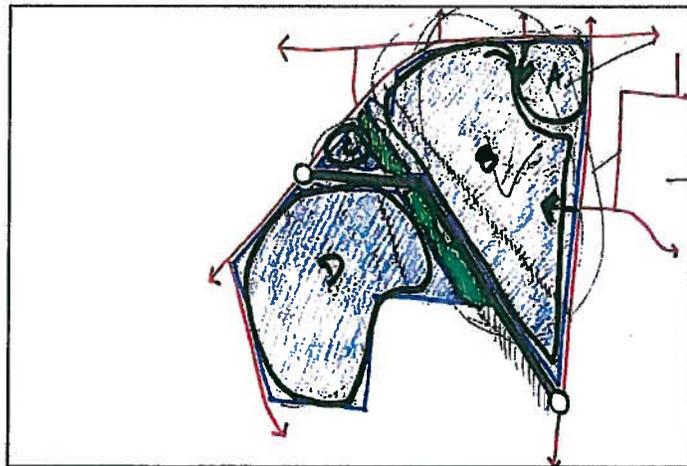
Table III-3: Employment Assumptions for Alternative #2

	Subarea A	Subarea B	Subarea C	Subarea D	Subarea E
Total Acres	16.0	96.1	55.1	53.1	75.8
Buildable Acres	16.0	77.4	35.9	48.0	61.7
Employment Type	Mixed-use Commercial/light retail, office and support commercial	Office and Light Industrial	Light Industrial	Office and Light Industrial	Light Industrial
Building Coverage	35%	34%	30%	35%	30%
Net Acres	5.6	26.3	10.8	16.8	18.5
Jobs/ Acre	24	23	20	24	20
Total Jobs	134	605	215	403	370

F. Alternative #3

1. Alternative #3 Description

The focus of Alternative #3, as shown in Figure III-3, is on providing connectivity to the area south of the Tonquin Employment Area. This is illustrated by the proposed collector road being located along the southeast border of the employment area, providing a single east access as far south from the intersection of SW Tualatin-Sherwood Road and SW 124th Street as possible on the site. The placement of the roadway system best addresses the possibility that land to the south of the Tonquin Employment Area may be designated an urban reserve as recommended by the City of Sherwood.



Placing the access point in this location on SW 124th Street also ties into the road network designed in the Southwest Tualatin Concept Plan and would create a major intersection associated with both employment areas. The proposed collector road nearly divides the site in half, with three subareas north of the roadway (Subareas A, B, and C) and one south (Subarea D).



2. Land Use and Employment Assumptions

Consistent with the other alternatives, Alternative #3 assumes Mixed-use Commercial uses in Subarea A, at the intersection of SW Tualatin-Sherwood Road and SW 124th Street. As discussed under the other alternatives, uses on the approximately 16 buildable acres in this area may include retail, commercial services, limited office, and lodging. The amount of commercial in the Final Preferred Concept Plan will be consistent with Metro's Urban Growth Management Functional Plan, which limits the amount of new commercial in areas designated as Industrial Areas (see Footnote #2 in this report). Similar to Alternative #1, Alternative #3 assumes that uses north of the proposed collector road will be a mix of light industrial and office uses. Subarea B dominates the buildable area north of the collector, with close to 111 buildable acres designated Office and Light industrial. With proximity to the commercial services envisioned for Subarea A and good visibility from both SW Tualatin-Sherwood Road and SW 124th Street, this area will have an attraction for office uses. Due to its size and location near the BPA right-of-way and de facto natural areas, there are also opportunities to develop campus-style industrial developments and creative flex space internal to Subarea B's land area. The assumption is that 20% of the buildable acreage will develop as Office and the remaining 80% will develop as Light Industrial. Subarea C completes the areas north of the proposed collector road. Oregon Street, the new collector road, and the green space/easements shown on Figure III-3 leave less than 10 acres of developable land in Subarea C. Due to its relatively small size, separation from the other industrial areas, and good visibility from SW Oregon Street, Subarea C has been designated Office in this alternative.

Besides the noted connectivity it provides to potentially urbanizable areas to the south, Alternative #3 is best distinguished as the land use alternative that provides the largest area of Light Industrial-designated land that is not bisected by the proposed transportation system. In this alternative, Subarea D contains approximately 104 buildable acres designated Light Industrial. Either Subarea B or D could accommodate a 50 acre industrial user. As in the other alternatives, flex space is anticipated to be one of the dominant building types in areas designated Light Industrial.

Based on these land use assumptions, an estimated 1,637 jobs could be accommodated in Alternative #1. These jobs would occur over time as infrastructure is provided to the Tonquin Employment Area.



Table III-4: Employment Assumptions for Alternative #3

	Subarea A	Subarea B	Subarea C	Subarea D
Total Acres	16.0	145.3	11.7	123.2
Buildable Acres	16.0	110.8	8.5	103.8
Employment Type	Mixed-use Commercial/ limited retail, office and support commercial	Office and Light Industrial	Office	Light Industrial
Building Coverage	35%	33%	40%	30%
Net Acres	5.6	36.6	3.4	31.1
Jobs/ Acre	24	21	33	20
Total Jobs	134	768	112	623

G. Transportation Analysis and Performance

The following summarizes the roadway network, transportation impacts and performance of the Tonquin Employment Area Preliminary Concept Plan alternatives. A description of the surrounding street network and transportation constraints and considerations such as the functional classification and access spacing are provided, as well as a description of the internal circulation networks for each alternative. Due to the similarities between the three alternatives in terms of job forecasts, only one alternative was selected for the operations analysis. Alternative #1 was chosen for this analysis because it is considered the “highest employment scenario,” generating more trips than the other alternatives based on a higher jobs forecast. The operations analysis and mitigation for each subsequent alternative will reference the analysis done for the “highest employment” scenario. A planning level cost estimate is also provided for each alternative that includes both off-site improvements needed to mitigate site trip impacts, as well as the internal roadway system. The study area was selected for this analysis based on input from the project team and does not represent the full extent of transportation impacts that would need to be addressed to meet the Transportation Planning Rule (TPR), the Oregon Department of Transportation (ODOT), and Washington County requirements. The transportation analysis conducted during the Alternatives Analysis phase is intended to guide the selection of a Preferred Concept Plan for the Tonquin Employment Area. Because the alternatives are similar in trip generation potential, it was felt that a full TPR-based analysis would not reveal any significant differences between the alternatives. The identification of the Preferred Concept Plan will include a refined transportation assessment that evaluates the impacts of the plan on key intersections in a larger study area, including intersections on Highway 99W and I-5 interchanges, and a summary of how the plan meets state, regional and local transportation plans and policies.

1. Study Area Transportation Standards

The following sections describe the transportation standards for the street network servicing the planning area, including functional classification, access spacing, and mobility.



Functional Class

The proposed Tonquin Employment Area is bordered by SW Tualatin-Sherwood Road to the north, SW 124th Avenue to the east, SW Tonquin Road to the south, and SW Oregon Street to the west. Each of these roadways are classified as arterials. Additional key streets in the study area include SW Murdock Road (classified as an arterial) and SW Cipole Road (classified as a collector). The development of the Tonquin Employment Area will require a roadway network to be constructed through the area to facilitate connectivity. The primary east-west connection would most likely be a collector roadway which would help to facilitate east-west mobility through the area and would serve as a parallel route to SW Tualatin-Sherwood Road by connecting to SW Blake Street in the southwest Tualatin concept plan area. This parallel east-west route (regardless of specific alignment) should be considered a critical element of the future development of the Tonquin Employment Area because of the overall benefits it provides to the existing transportation system – particularly to reducing future traffic demand on SW Tualatin Sherwood Road.

Access Spacing

Access spacing helps to maintain the operating characteristics and safety of the roadway. The jurisdiction with control of the roadway sets access spacing requirements based on the functional classification of each facility. Along arterial roadways in Washington County, access spacing requires a minimum of 600 feet and a maximum of 1000 feet between intersections. The City of Sherwood requires collector roadway spacing set at a minimum of 100 feet and a maximum of 400 feet.

Mobility Standards

The performance standard for intersections controlled by the City of Sherwood is Level of Service (LOS) D.³ The maximum v/c ratio specified by Washington County is 0.99 for signalized intersections.⁴ The minimum operational standard for unsignalized intersections specified by Washington County is LOS E.

2. Site Circulation Alternatives

The following section describes the potential connections from the site to surrounding roadways and the internal roadway network of each of the preliminary alternatives. Figures III-4, III-5 and III-6 show the internal roadway network for each alternative, including major streets and intersections. Additional locations for local street connections are denoted with arrows.

Opportunities and Constraints for Roadway Connections

Access spacing requirements constrain the potential locations for the proposed east-west connector through the site. On SW Oregon Street, roughly 3,000 feet exist between the SW

³ Page 8-25, City of Sherwood Transportation System Plan, March 15, 2005.

⁴ Washington County 2020 Transportation Plan, Adopted October 29, 2002, Table 5.



Oregon Street/SW Tonquin Road intersection and SW Oregon Street/SW Dahlke Lane intersection. Due to environmental constraints (wetlands), the SW Oregon Street/SW Tonquin Road intersection may need to be shifted northeast to implement to construct a planned roundabout, which would further limit the distance available on Oregon Street for new connections. Accounting for the shift in intersection alignment, it is likely that one full-access intersection would be located along SW Oregon Street to provide access to a collector roadway through the site. In addition, there is a potential for one or two other right-in/right-out access points on SW Oregon Street to connect to local roadways. At the main east-west connector intersection along SW Oregon Street, a roundabout is one solution for traffic control. If a roundabout is ultimately selected, the slope of Oregon Street north of Tonquin Road should be considered when selecting the appropriate location along SW Oregon Street, as the roundabout would need to be situated on a level site.

The main constraint for an east-west collector connection to SW 124th Avenue is the proposed extension of SW Blake Street as indicated in the Southwest Tualatin Concept Plan⁵. The extension of SW Blake Street would connect SW 108th Avenue and SW 115th Avenue as a collector and then would become a major collector between SW 115th Avenue to SW 124th Avenue. The intersection of SW Blake Street and SW 124th Avenue is likely the only full access intersection that may be permitted along the study area and should be the connection point for an east-west collector through the site. Additional right-in/right-out connections to local streets may be possible along SW 124th Avenue. Potentially a second full access intersection may be feasible if it is located at the south edge of the site.

Access from the site to SW Tualatin-Sherwood Road can be provided via the existing traffic signal at SW 124th Avenue and SW Cipole Road. In addition, a third connection to SW Tualatin-Sherwood Road may be possible for a non-signalized right-in/right-out local street at SW Wildrose Place.

Access to SW Tonquin Road to the south is limited by topographic constraints and no connections are envisioned at this time.

Alternative #1 Internal Site Circulation Network

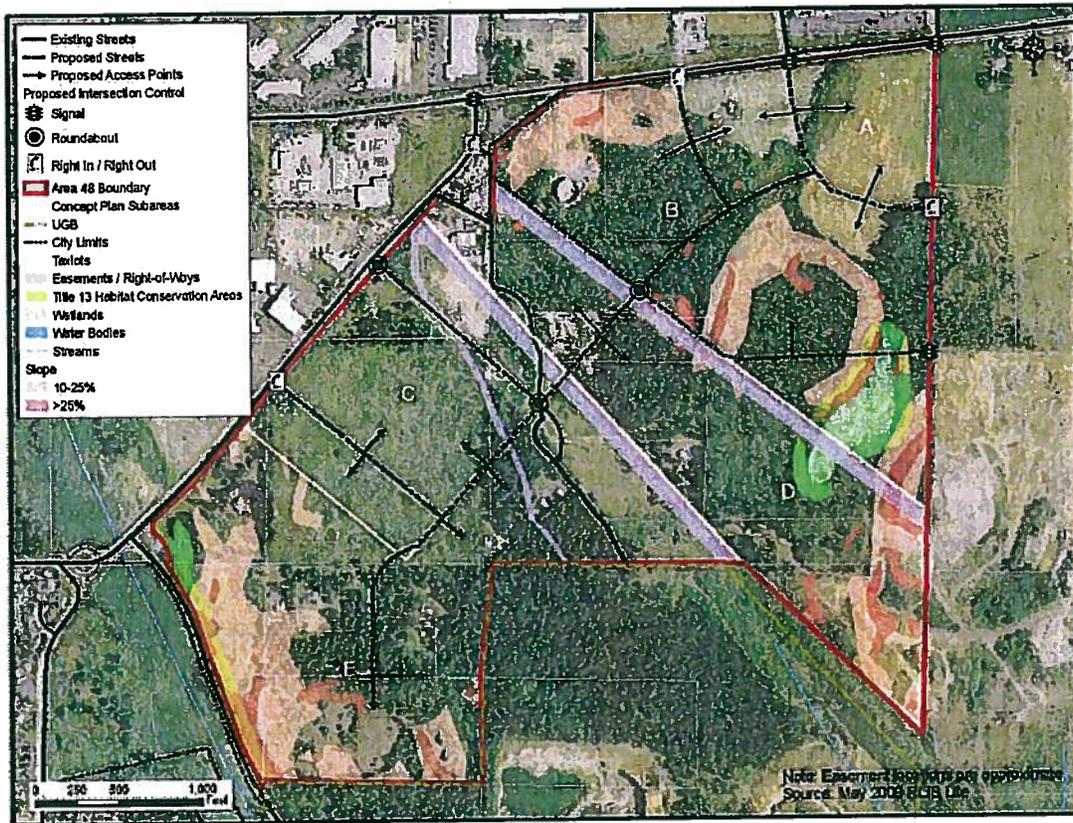
The primary internal roadways for Alternative #1 consist of a collector between SW Oregon Street and SW 124th Avenue that would cross the BPA right-of-way/PGE easement twice, as well as a local street that would run south and southwest from SW Tualatin-Sherwood Road/SW Cipole Road. Additional site connections would be provided by the right-in/right-out connections on SW Oregon Street (between Tonquin Road and the collector and at SW Dahlke Lane), SW Tualatin Sherwood Road (at SW Wildrose Place), and SW 124th Avenue (between SW Tualatin-Sherwood Road and the collector). Overall, this alternative provides the most direct collector

⁵ *Southwest Tualatin Concept Plan*, August 2005



roadway alignment between SW Oregon Street and SW 124th Avenue, as well as limiting crossings of the BPA right-of-way/PGE easement.

Figure III-4: Proposed Internal Roadway Network Alternative #1

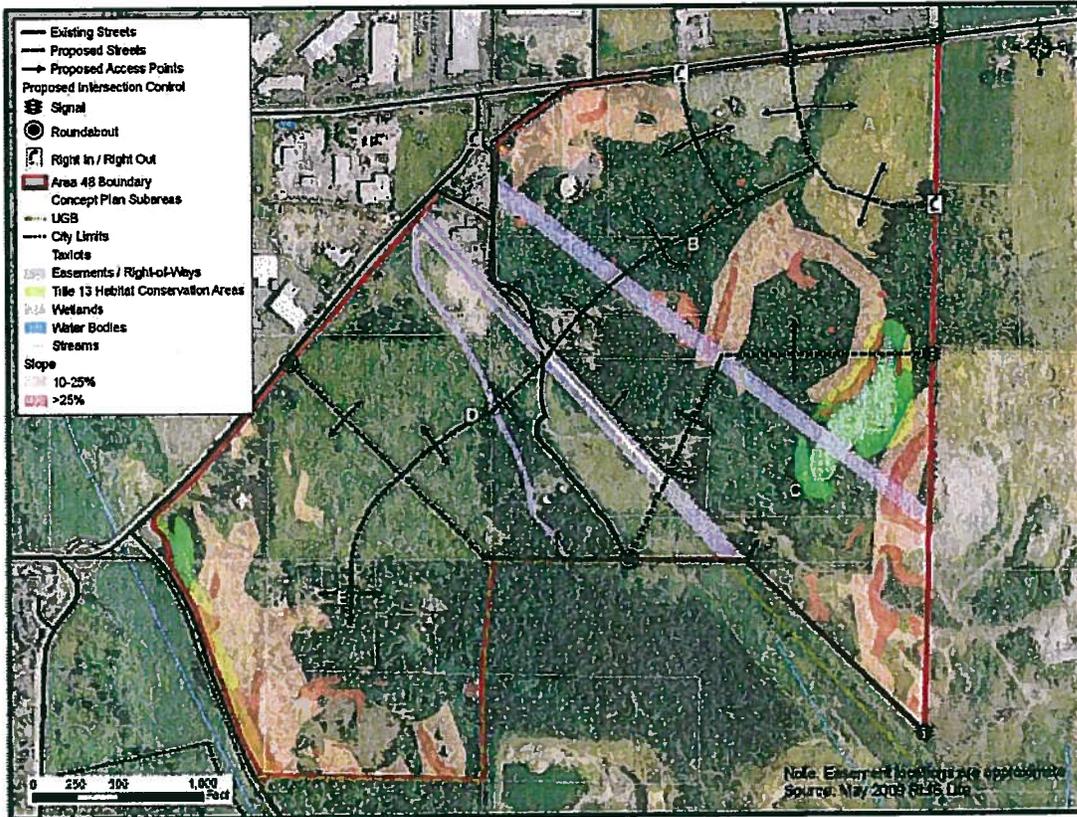


Alternative #2 Internal Site Circulation Network

The primary internal roadways for Alternative #2 consist of one collector connection with SW Oregon Street that splits into two collector connections with SW 124th Avenue. This primary internal collector roadway system would cross the BPA right-of-way/PGE easement three times and other local streets would cross the utility right-of-ways three times for a total of six crossings. In addition, a local street would run south and southwest from SW Tualatin-Sherwood Road/SW Cipole Road. Additional site connections would be serviced by the right-in/right-out connections on SW Oregon Street (at SW Dahlke Lane), SW Tualatin-Sherwood Road (at SW Wildrose Place), and SW 124th Avenue (between SW Tualatin-Sherwood Road and the northern most collector). This alternative provides a greater amount of local service connections (particularly in the area between the BPA right-of-way and PGE easement), but increases the number of BPA right-of-way/PGE easement crossings.



Figure III-5: Proposed Internal Roadway Network for Alternative #2

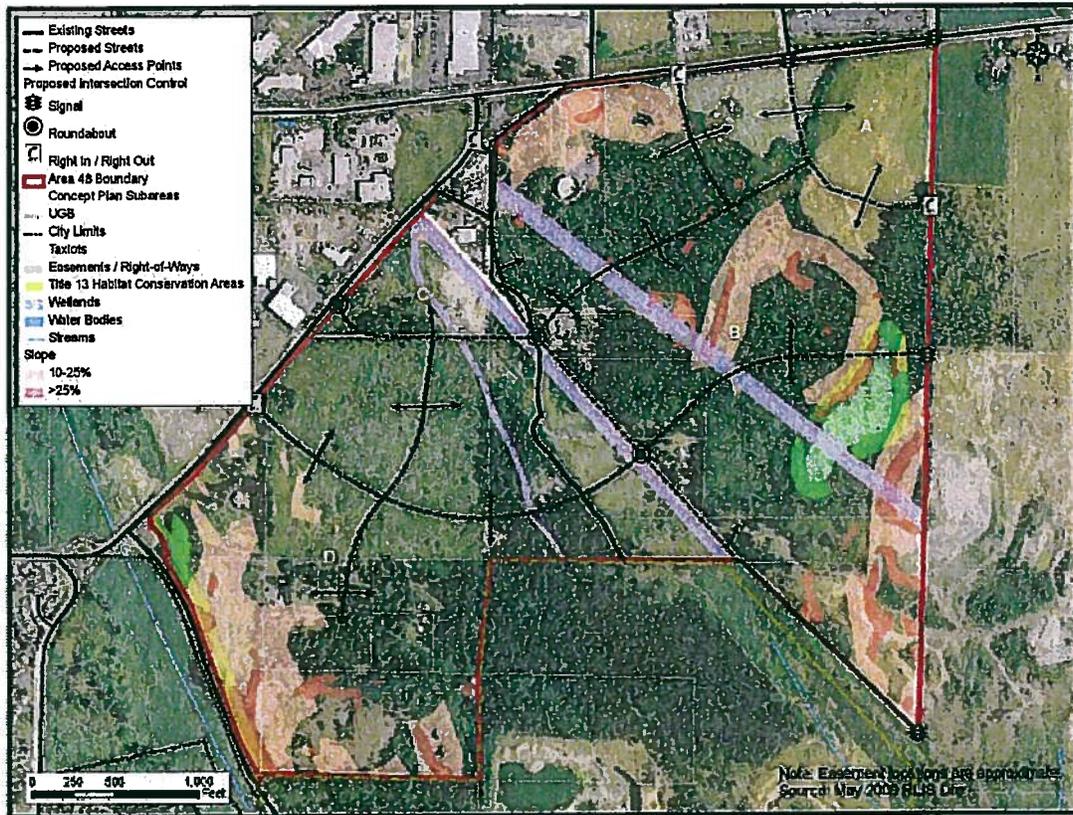


Alternative #3 Internal Site Circulation Network

The primary internal roadways for Alternative #3 consist of a collector with one connection along SW Oregon Street which splits into two connections along SW 124th Avenue. Alternative #3 crosses the BPA right-of-way /PGE easement a total of five times. As in Alternative #1 and #2, a local street would run south and southwest from SW Tualatin-Sherwood Road/SW Cipole Road. Additional site access is provided by right-in/right-out connections on SW Oregon Street (between Tonquin Road and the collector and at SW Dahlke Lane), SW Tualatin-Sherwood Road (at SW Wildrose Place), and SW 124th Avenue (between SW Tualatin-Sherwood Road and the northern most collector). Alternative #3 is unique in that the proposed internal street network in addition to the collector street network provides a total of three complete east-west roads through the site.



Figure III-6: Proposed Internal Roadway Network for Alternative #3



3. Transportation System Impacts

The transportation system impacts of the Tonquin Employment Area development are summarized in the following subsections. Due to the similarities in trip generation forecasts for the three alternatives, Alternative #1 was selected for the operations analysis because this alternative has the highest employment and trip generation forecast. The operations analysis and mitigation for each subsequent alternative will reference the analysis done for Alternative #1. Presented in the next section is the trip generation for each of the three alternatives and the intersection operations analysis of the “worst case” trip generation, as represented by Alternative #1. The future conditions evaluation includes future forecasting, planned study area roadway improvements, and motor vehicle intersection capacity analysis.

Trip Generation

To determine the transportation impacts of land use changes in the Tonquin Employment Area for each alternative, the motor vehicle traffic generated by the alternative was estimated based



on rates provided by the Institute of Transportation Engineers (ITE)⁶. Table III-5 lists the estimated PM peak hour trips for each subarea and land type for each alternative.

Due to the size and mix of land uses proposed in the development area, it is likely that some "internal trips" would occur between various uses on the site (such as office to retail trips) that would not use the external roadway network. To account for such trips, an internal trip analysis⁷ was completed and those internal trips captured by the development were deducted from the total PM peak hour trip totals. In addition to internal trip capture, pass-by trips were also accounted for in the ultimate trip total. Pass-by trips are made as intermediate stops on the way from an origin to a primary destination without a route diversion². The ITE methodology for pass-by trips was used to determine the amount of trips that should be subtracted from the PM peak hour trip totals to reflect the total new trips on the transportation system. The net total trips represent the additional trips to the roadway network created by the change in land use for the Tonquin Employment Area. Accounting for both internal and pass-by trips in the final trip total reduces the PM total trips by approximately 25 percent for Alternative #1 and is a better representation of the future PM trip totals for the proposed concept plan area.

As shown in Table III-5, the total new external roadway PM peak hour trips generated by each alternative range from approximately 1,190 to 1,240 trips, which does not indicate a significant difference in trip generation potential between the alternatives.

⁶ *Trip Generation Manual, 8th Edition*, Institute of Transportation Engineers, 2008.

⁷ *Trip Generation Handbook, 2nd Edition*, Institute of Transportation Engineers, 2004.



Table III-5: PM Peak Hour Motor Vehicle Trip Generation for Preliminary Alternatives

Alternative #1					
Subarea	Land Use (ITE Code)	Units	Trips In	Trips Out	Trips Total
A	Mixed-use Commercial (820)	244 KSF	446	464	910
B	Office (710)	305 jobs	24	116	140
	Light Industrial (101)	304 jobs	27	101	128
C	Office (710)	541 jobs	42	207	249
D	Light Industrial (101)	230 jobs	20	77	97
E	Light Industrial (101)	427 jobs	38	141	179
Alternative #1 Total Trips			597	1,106	1,703
<i>Internal Trips</i>			94	94	188
<i>Pass-by Trips</i>			126	151	277
Alternative #1 Net Total Trips			377	861	1,238

Alternative #2					
Subarea	Land Use (ITE Code)	Units	Trips In	Trips Out	Trips Total
A	Mixed-use Commercial (820)	244 KSF	446	464	910
B	Office (710)	242 jobs	19	92	111
	Light Industrial (101)	363 jobs	32	120	152
C	Light Industrial (101)	215 jobs	19	71	90
D	Office (710)	202 jobs	16	77	93
	Light Industrial (101)	201 jobs	18	67	85
E	Light Industrial (101)	370 jobs	33	122	155
Alternative #2 Total Trips			583	1,013	1,596
<i>Internal Trips</i>			50	50	100
<i>Pass-by Trips</i>			138	154	292
Alternative #2 Net Total Trips			395	809	1,204

Alternative #3					
Subarea	Land Use (ITE Code)	Units	Trips In	Trips Out	Trips Total
A	Mixed-use Commercial (820)	244 KSF	446	464	910
B	Office (710)	154 jobs	12	59	71
	Light Industrial (101)	614 jobs	54	204	258
C	Office (710)	112 jobs	9	43	52
D	Light Industrial (101)	623 jobs	55	207	262
Alternative #3 Total Trips			576	977	1,553
<i>Internal Trips</i>			30	30	60
<i>Pass-by Trips</i>			144	155	299
Alternative #3 Net Total Trips			402	792	1,194

Future Forecasting

Future travel demand forecasting for the Tonquin Employment Area utilized the 2030 model developed by Metro, Washington County, and DKS Associates for the I-5 to 99W Connector Study to maintain consistency with the recent planning efforts in the area. Future 2030 PM peak hour volumes at study intersections were developed for the "highest employment" land



uses scenario (Alternative #1) by adjusting the travel demand model trip tables to reflect the trip rates listed in Table III-5. A post-processing technique following NCHRP 255 methodology⁸ was used to combine the travel demand model forecasted growth with existing traffic volumes to develop year 2030 forecasts at study area intersections. These year 2030 study intersection volumes were then used to analyze and determine future impacts from the proposed concept plan area on the planned roadway network.

In order to provide a baseline comparison for the Tonquin Employment Area Concept Plan alternatives, the 2030 No Build scenario was established. The 2030 No Build scenario evaluates future traffic volumes and assumes the planned roadway geometry and limited development of Tonquin Employment Area based on existing zoning.

Planned Study Area Roadway Improvements

The future operations of the study intersections were analyzed with the assumed completion of financially constrained roadway improvements included in Metro's 2035 Regional Transportation Plan (RTP). The 2035 RTP roadway improvements were assumed, as they are the most current plan for a reasonably funded system. However, the 2030 model developed for the I-5 to 99W Connector Study is a more detailed/locally-calibrated tool for forecasting volumes in the study area. Therefore, edits were made to the 2030 travel demand model network to reflect the 2035 RTP roadway improvement projects.

The planned roadway improvements included in the 2030 travel demand model were:

- Widening of Tualatin-Sherwood Road and Roy Rogers Road to 5-lanes from Teton Avenue to Borchers Drive
- Completion of the Adams Avenue South Extension
- Completion of the Adams Avenue North Extension
- Intersection geometric, turn lane, and signal phasing improvements at Highway 99W/Tualatin-Sherwood Road
- Completion of the 124th Avenue extension from Tualatin-Sherwood Road to Tonquin Road
- Widening of Tonquin Road to 3-lanes
- Signalization of Tualatin-Sherwood Road/Gerda Lane
- Completion of 112th Extension to Myslony Street

⁸ *Highway Traffic Data for Urbanized Area Project Planning and Design – National Cooperative Highway Research Program Report 255*, Transportation Research Board, Washington DC. 1982.



- New east-west roadway through Tualatin Employment Area connecting 124th Avenue to Blake Street

Capacity Analysis

Capacity analysis at study area intersections was completed for the 2030 No-Build and the 2030 Alternative #1 scenarios. The results of the capacity analysis are listed in Table III-6, which indicates that both the intersections of SW Tualatin-Sherwood Road/SW 124th Avenue and SW Oregon Street/SW Tonquin Road fail to meet the volume to capacity (v/c) ratio standard for the 2030 No Build condition. With the added development of the Tonquin Employment Area, the intersection of SW Tualatin-Sherwood Road/SW Cipole Road is at the maximum limit for the Washington County v/c ratio standard. Although the intersection does not exceed the V/C standard, a variation in trips for the final development plan could push this intersection over the standard and mitigation would become necessary.

The added internal roadway network for the Tonquin Employment Area did improve the intersection of SW Tualatin-Sherwood Road and SW 124th Avenue. The v/c ratio was reduced from 1.10 (which fails Washington County's standard) to 0.82. The added internal roadway network provides a parallel east-west route to SW Tualatin-Sherwood Road and relieves volume from that intersection. The intersection of SW Tualatin-Sherwood Road and SW 124th Avenue is therefore improved with the development of the Tonquin Employment Area.

The intersection of SW Oregon Street and SW Tonquin Road fails to meet the v/c ratio standard in the 2030 No Build condition, as well as for the 2030 Alternative #1 scenario. However, Washington County only requires mitigation for traffic impact when the proposed project would increase traffic volumes on at least one leg of the intersection by 10-percent. The traffic volume increase generated by Alternative #1 would not meet Washington County's impact threshold. Therefore, the project would not be responsible for mitigating impacts.



Table III-6: 2030 PM Peak Hour Intersection Performance

Intersection	Agency	Intersection Performance (Delay LOS V/C)	
		No Build	Alternative 1
Signalized Intersections			
Tualatin-Sherwood Rd / Oregon St	County	28.6 C 0.90	53.4 D 0.96
Tualatin-Sherwood Rd / Cipole Rd	County	8.9 A 0.72	34.2 C 0.99
Tualatin-Sherwood Rd / 124 th Ave	County	50.5 D 1.10	54.6 D 0.82
124 th Ave / E-W Collector	County	28.0 C 0.74	47.8 D 0.91
Unsignalized Intersections			
Oregon St / Murdock Rd	City	A 0.69	A 0.73
Oregon St / Tonquin Rd	County	A/F 3.20	A/F 3.29
Oregon St / E-W Collector	County	-	A 0.67
Roundabout A (West)	City	-	A 0.28
Roundabout B (East)	City	-	A 0.31

2-Way Stop Intersection LOS:

A/A = Major Street turn LOS/ Minor Street turn LOS

All-Way Stop/Signalized Intersection LOS:

LOS = Level of Service

Delay = Average delay per vehicle (seconds)

V/C = Volume to Capacity Ratio

4. Planning Level Cost Estimates

To evaluate the relative cost of each alternative, planning level cost estimates were completed for the key internal roadways, as connections to the surrounding roadway network. As listed in Table III-7, the costs for the alternatives range from approximately 19.5 Million to \$25.6 Million. The variation in cost is primarily due to differences in the amount of internal roadway network proposed for the different alternatives.



Table III-7: Transportation Improvements and Planning Cost

Off Site Improvements			
Location	Project	Cost	
124 th Avenue/Proposed E-W Collector	Modify Signal to add West Leg	\$150,000	
Internal Roadway Network			
Alternative	Element		Cost
Alternative #1	Internal Roadway Network	12,100 ft	\$17,000,000
	Intersection Control	3 roundabouts	\$2,400,000
Alternative #2	Internal Roadway Network	15,900 ft	\$22,340,000
	Intersection Control	2 roundabouts	\$1,600,000
Alternative #3	Internal Roadway Network	16,400 ft	\$23,040,000
	Intersection Control	3 roundabouts	\$2,400,000
Total Alternative Cost			
Alternative #1			\$19,550,000
Alternative #2			\$24,090,000
Alternative #3			\$25,590,000

H. Infrastructure Analysis

The following summarizes the sewer, water and storm drainage network associated with the Tonquin Employment Area Preliminary Concept Plan alternatives. A description of existing infrastructure considerations is provided, as well as a description of the internal infrastructure systems for each alternative. As with the transportation analysis the similarities in employment forecasts and types for the three alternatives lead to the use of one scenario for the operations analysis. Alternative #1 is used for this analysis because it has the highest employment forecasts and greatest infrastructure needs when compared to the other two alternatives with lower employment forecasts. The other two alternatives were consequently deemed to have less of an impact on the systems analyzed here. The operations analysis and mitigation for each alternative will reference the analysis done for the worst case scenario. A planning level cost estimate is also provided for each alternative that includes both on- and off-site improvements needed to provide the necessary infrastructure network.

1. Sanitary Sewer System Analysis and Performance

Sanitary sewer service can be provided to the Tonquin Employment Area by the City of Sherwood and Clean Water Services (CWS). The sanitary sewer system was evaluated for its ability to accept the wastewater from the planning area using information provided in the



Sanitary System Master Plan for City of Sherwood, July 2007, prepared by Murray, Smith, and Associates. Based on that evaluation, improvements needed to serve the area were identified.

For areas within its city limits, Sherwood shares wastewater management responsibilities with CWS. Sherwood is responsible for sanitary sewers smaller than 24 inches in diameter located within City limits, and CWS owns and maintains interceptor sewers 24 inches and larger, sewage lift stations, and force mains. CWS conveys sewage to the Sherwood Pump Station, which discharges into the Upper Tualatin Interceptor. The interceptor conveys sewage to the Durham Advanced Wastewater Treatment Facility for treatment.

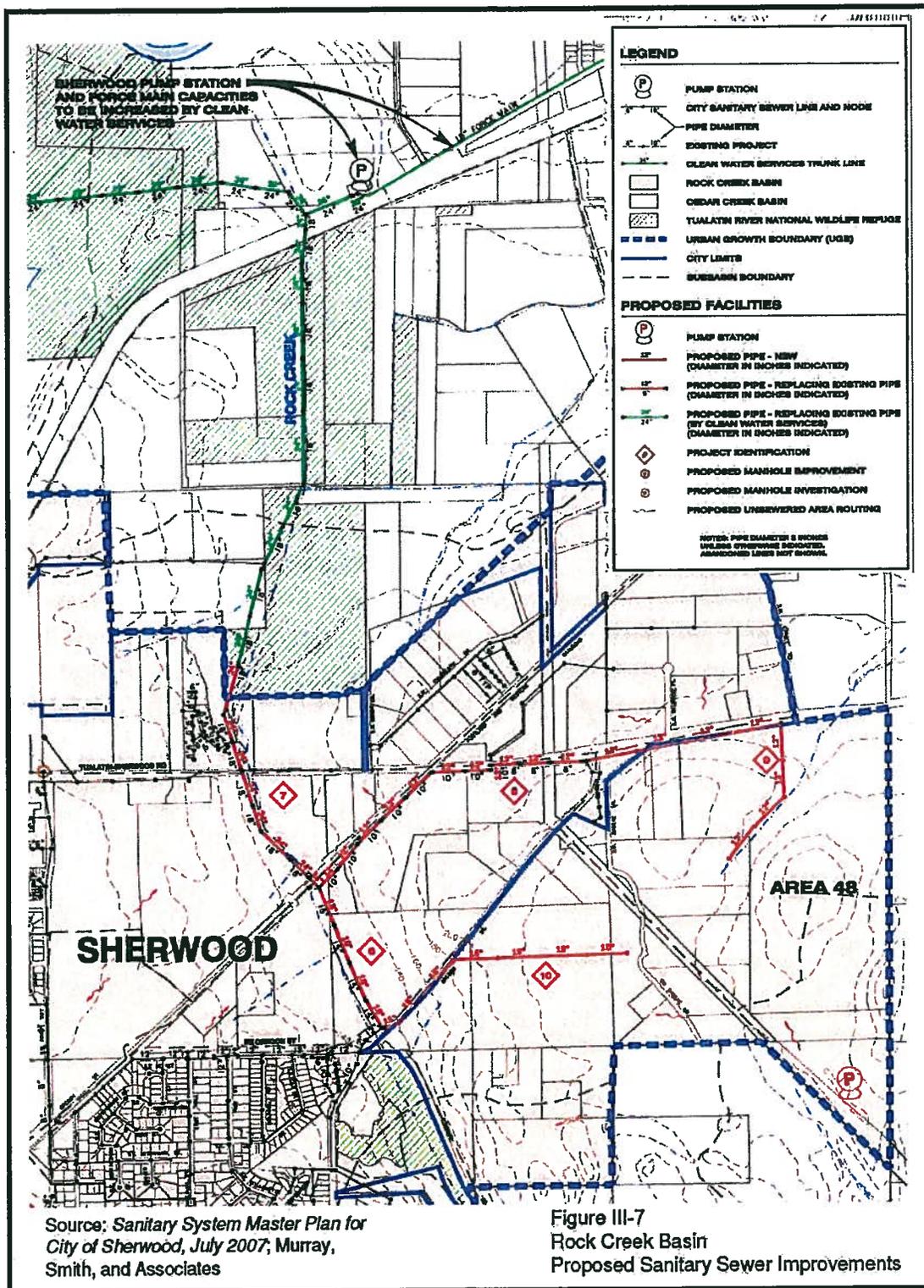
Sanitary sewer service can be provided to the Tonquin Employment Area by Sherwood's Rock Creek interceptor. The sanitary master plan identifies capacity improvements to the Rock Creek interceptor needed to serve growth in the basin, including the Tonquin Employment Area. In addition to improvements made by Sherwood to serve new customers, CWS will need to construct a new interceptor and expand the Sherwood Pump Station.⁹

Sherwood's sanitary sewer system serves two drainage basins, the Rock Creek basin and the Cedar Creek basin. The Tonquin Employment Area is in the Rock Creek basin. The sanitary sewer system serving the area is shown in Figure III-7, as well as the improvements identified in Sherwood's sanitary master plan. The Rock Creek basin is currently served by a trunk sewer that starts as an 18-inch diameter pipe at the Sherwood Pump Station and eventually becomes a 15-inch diameter pipe as it progresses upstream. The Tonquin Employment Area would be served by sanitary sewers connecting to the 15-inch diameter pipe north of the intersection of SW Oregon Street and SW Tonquin Road and to an existing 8-inch sewer in SW Tualatin Sherwood Road.

⁹ The *Sanitary System Master Plan for City of Sherwood* reports that CWS plans to upgrade the Sherwood Pump Station and force main to serve saturation development.



Figure III-7: Proposed Sanitary Sewer Improvements



The 300 acres in the Tonquin Employment Area will be developed in mixed-use commercial, office, and light industrial land uses employing 1,637 to 1,941 people, depending on the alternative implemented. The design wastewater flows reported in the Sherwood sanitary master plan for commercial, office, and light industrial land uses are 3,660 gallons per acre per day plus 1,760 gallons per acre per day for peak infiltration and inflow, for a total contribution of 5,420 gallons per acre per day. The 300 acres in planning area would contribute 1,626,000 gallons of wastewater per day to the Sherwood sanitary sewer system during wet weather. The sanitary master plan reports that peak flows were evaluated using a hydrograph approach combining loading from sanitary flows, steady wet-weather infiltration, and storm induced inflows rather than applying peaking factors.

Needed Improvements

Sewer improvements with a total estimated cost of \$6,890,000 (rounded) will be needed to serve the Tonquin Employment Area at saturation development. In addition, CWS plans to upgrade the Sherwood Pump Station and force main to serve saturation development. System development charges will also be assessed as the area develops. The sewer improvements include:

- Approximately \$4,357,813 in trunk sewer improvements to serve the Rock Creek Basin and the Tonquin Employment Area
- Approximately \$2,532,000 for local sewer improvements within the development to extend sewer service from the trunk sewers to individual lots

The cost estimates are based on unit prices in the sanitary master plan, which are based on construction pricing in 2007. Current construction pricing is similar to that in 2007, so no pricing adjustments have been made.

The sanitary master plan identified the following trunk sewer improvements with a total estimated project cost of \$4,357,813 in 2007 as being needed to extend service to the Tonquin Employment Area at saturation development:

- Capacity Upgrade - Rock Creek Trunk - 1,436 linear feet of 15-inch diameter Rock Creek Trunk would be replaced with new 18-inch diameter pipe from Manhole 414NSan to Manhole 402NSan. This is shown as Project 6 on Figure III-7. The sanitary master plan estimated the project cost of this sewer at \$356,128.
- Capacity Upgrade - Rock Creek Trunk - Approximately 1,349 linear feet of 18-inch diameter Rock Creek Trunk would be replaced with new 24-inch diameter pipe from Manhole 402NSan to Manhole 396NSan. This is shown as Project 7 on Figure III-7. The sanitary master plan estimated the project cost of this sewer at \$366,928.



- Capacity Upgrade – Tonquin Employment Area North - Approximately 3,011 linear feet of 8-inch and 10-inch diameter collection pipe would be replaced with new 12-inch diameter pipe from Manhole 402NSan to Manhole 440NSan. This is shown as Project 8 on Figure III-7. The sanitary master plan estimated the project cost of this sewer at \$683,497.
- Collection System Extension – Tonquin Employment Area North – The collection system would be extended from Manhole 402NSan, with approximately 3,280 linear feet of new 12-inch diameter pipe to serve Area 48. This is shown as Project 9 on Figure III-7. The sanitary master plan estimated the project cost of this sewer at \$744,560.
- Collection System Extension – Tonquin Employment Area South – The collection system would be extended from Manhole 414NSan, with approximately 2,650 linear feet of new 15-inch diameter pipe to serve the south side of Area 48. This is shown as Project 10 on Figure III-7 . The sanitary master plan estimated the project cost of this sewer at \$630,700.
- CWS Rock Creek Trunk - Approximately 5,200 linear feet of 18-inch diameter trunk will need to be upsized to 24-inch diameter pipe from the City limits to the existing 24-inch diameter Sherwood. Using the unit estimating price of \$272 per linear foot in the sanitary master plan, the estimated project cost of this sewer was \$1,576,000.

The sanitary master plan reports that CWS plans to upgrade the Sherwood Pump Station and force main to serve saturation development.

In addition to the improvements identified in the sanitary master plan, approximately 12,000 linear feet of local sewers will be needed within the Tonquin Employment Area to extend sewer service to the lots. Using the unit estimating price in the sanitary master plan for 8-inch diameter sewer of \$211 per linear foot, the estimated cost of 12,000 feet of local sewers is estimated to cost \$2,532,000.

The differences in sanitary sewer improvements needed to serve the three development alternatives were evaluated. Sanitary sewer improvements are expected to be located within road right-of-way. However, the differences in roadway layouts between the three alternatives were found to not substantially impact sanitary sewer costs.

2. Water System Analysis and Performance

Water service can be provided to the Tonquin Employment Area from the City of Sherwood's water system. The water system was evaluated for its ability to provide adequate pressure and supply peak hour and fire demands based on information provided in *Water System Master*



Plan for City of Sherwood, August 2005, prepared by Murray, Smith, and Associates. Based on that evaluation, improvements needed to serve the planning area were identified.

Water service can be provided to the Tonquin Employment Area from the City of Sherwood's 380-ft pressure zone. According to the water master plan, the 380-ft pressure zone is designed to provide a minimum pressure of 50 psi at elevations of approximately 250-feet. Approximately 270 (90%) of the 296 acres in the planning area are below an elevation of 250 ft, except for approximately 12 acres along the extreme northeast edge of the property which has elevations of 250 to 305 feet, and a second area of approximately 15 acres in the northeastern portion of the property that has elevations of approximately 250 to 270 feet. If system pressure was 52 psi at an elevation of 250 feet, it would be approximately 47 psi at an elevation of 270-feet and approximately 27 psi at an elevation of 305 feet. Given the small amount of area above an elevation of 250-feet, water system pressures should generally be adequate for typical office, commercial, and light industrial development.

The 380-ft pressure zone is the lowest and largest pressure zone in the City of Sherwood system and serves 2,513 of the 2,994 acres in the water service area. The pressure zone is developed in residential, commercial and industrial land uses. The zone is served by gravity from a 2 million gallon reservoir.¹⁰ All four of the City's groundwater wells and the City's Tualatin Supply Connection supply the 300-foot pressure zone directly. The City has a capital improvement plan identifying water mains, additional storage reservoirs and new water source development needed to meet demands at saturation development.

The Tonquin Employment Area will be developed in mixed-use commercial, office, and light industrial land uses employing 1,637 to 1,941 people, depending on the alternative implemented. The Sherwood water master plan does not separately estimate water demand for these land uses, so water demand in the planning area was estimated assuming that there will be no process water uses and applying an average day demand of 45 gallons per employee per day, making total average day demand 74,000 to 87,500 gallons per day in the Tonquin Employment Area when it is fully developed. This is equivalent to a peak demand of 360 gpm if all use occurs over an 8-hour work day with a peaking factor of 2. The water master plan recommends a fire flow demand of 3,500 gpm with duration of 3 hours for office, commercial, and light industrial land uses. Since the fire flow requirement is higher, it will govern design of the water distribution system.

¹⁰ Note: the City has a 4 million gallon water reservoir in the 380 zone (Snyder Park) that will be operational in time to serve future development in the Tonquin Employment Area.



Needed Improvements

Based on the results of hydraulic modeling reported by MSA, Inc. in the water master plan, the 380-ft pressure zone should have adequate capacity to serve the Tonquin Employment Area. The water distribution system can be served from two existing water mains:

- An existing 12-inch diameter water main in SW Oregon Street along the west side of the Tonquin Employment Area. The main in SW Oregon Street is connected to existing water mains in the 380-ft pressure zone on its north and south ends and appears to have a good source of supply from both directions. With a supply from each end, the existing 12-inch water main in SW Oregon Street can supply a fire flow of 3,500 gpm at a velocity of approximately 5 feet per second, which is well within acceptable design limits. The water master plan indicates that the existing 12-inch main should be able to deliver the required fire flow for existing light commercial development along SW Oregon Street, which has the same required fire flow as the planning area.
- An existing 12-inch diameter water main in the Tualatin-Sherwood Highway along the north side of Area 48. The main in the Tualatin-Sherwood Highway is connected to the 380-ft pressure zone at SW Oregon Street and appears to have a good source of supply from its west end. With a supply from one end, the existing 12-inch water main should be able to supply a fire flow of 3,500 gpm at a velocity of 9.93 feet per second, which is within acceptable design limits.

The internal water system concept was developed using the street plans for the three employment area alternatives. The three alternatives were found to be functionally identical from a water service perspective. Water main velocities were limited to a maximum of 15 feet per second under fire flow conditions. Approximately 12,000 feet of 10-inch diameter pipe would be needed to provide water service to the concept plans, as shown in Figure III-8. All three concept plans have approximately the same length of water main. The differences in roadway layouts between the three alternatives were found to not substantially impact water system costs. The estimated construction cost of the water system is \$2,600,000, as shown in Table III-8. In addition to the costs of constructing the water mains within the Tonquin Employment Area, system development charges would be assessed as the area develops.

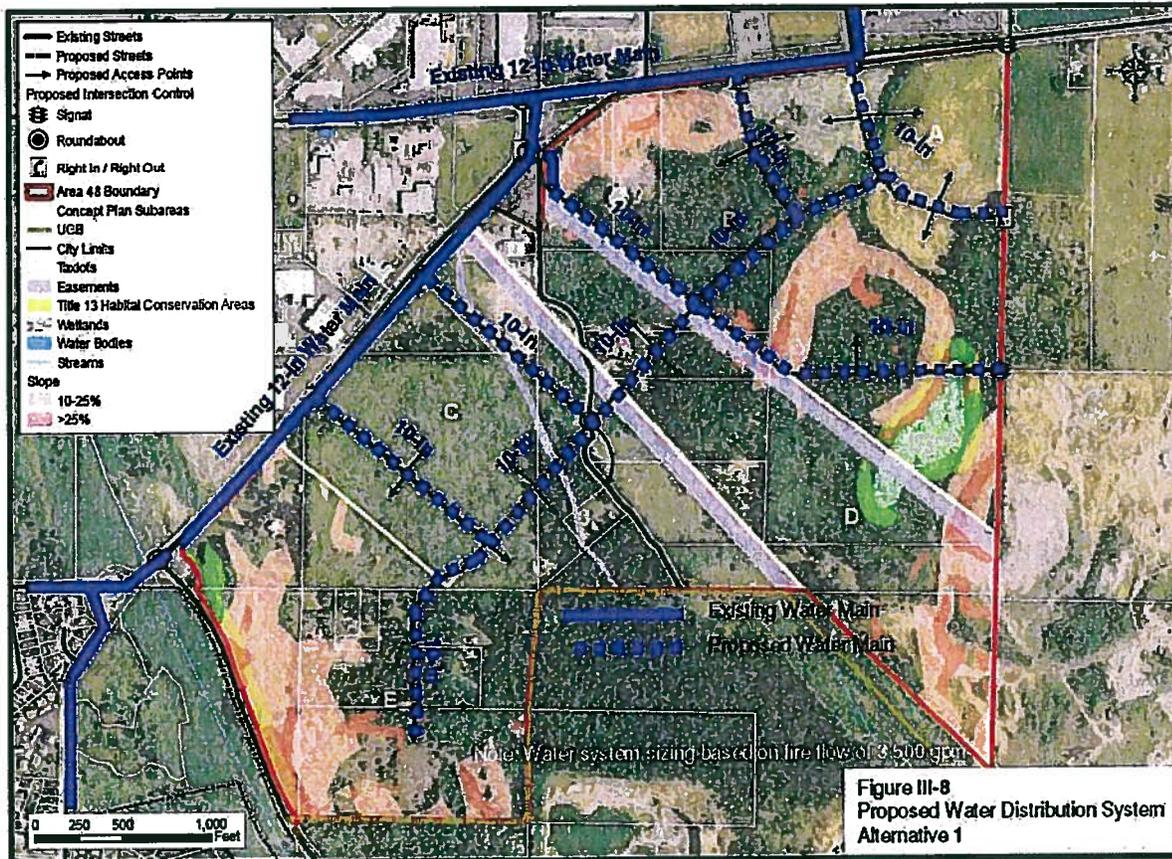


Table III-8: Estimated Water Distribution System Project Costs

Item	Quantity	Unit	Unit price	Item price
10-inch water main in new development	12,000	Linear feet	\$112	\$1,344,000
Fire hydrant assemblies	20	Each	\$4,500	\$90,000
10-inch gate valves	16	Each	\$2,400	\$38,400
Tap existing water main	5	Each	\$5,000	\$25,000
Subtotal				\$1,497,400
Overhead and profit at 20%				\$299,480
Subtotal				\$1,796,880
Contingencies, engineering, legal, and management at 45%				\$808,596
Total estimated project cost				\$2,605,476
Rounded to				\$2,600,000



Figure III-8: Proposed Water Distribution System



3. Storm Drainage System Analysis and Performance

This section describes the conceptualized stormwater infrastructure needed to serve the Tonquin Employment Area. The 296.1 acre planning area drains to three different receiving waters: Hedges Creek, Upper Coffee Lake Creek, and Rock Creek. An analysis of stormwater system improvements needed as a result of the development of the Tonquin Employment Area has been completed for each of these drainage basins and is consistent with the concepts presented in the Stormwater Master Plan for the City of Sherwood (June 2007) and Clean Water Services' (CWS) Design and Construction Standards (June 2007). With mixed-commercial and light industrial development expected in the planning area, regional stormwater facilities were sized for each drainage basin and planning level cost estimates have been included. This analysis addresses the major publicly owned stormwater management facilities.

Topography, soil type, the amount of impervious area, and storm intensity and duration are important parameters for determining stormwater runoff volume and peak flow rates. To be consistent with CWS Standards, the Santa Barbara Urban Hydrograph Method (SBUH) was used



to estimate runoff volume and peak flow rates for the 25-year, 24-hour and 100-year, 24-hour storms. CWS provides an equation for use in calculating the water quality peak flow rate and total water quality volume in Section 4.05.6 of the 2007 Design and Construction Standards.

Land use classifications were provided for the three alternatives. All three of the Preliminary Concept Plan alternatives provided similar impervious area results, making it necessary to only generate one set of peak flows and volumes for this analysis. The Soil Conservation Service (SCS) Technical Release 55 (TR-55) associates land use type with a percentage of impervious area and a Curve Number (CN), based on hydrologic soil type. Hydrologic soil types of B, C, and D are present in the Tonquin Employment Area. See Table III-9 below for a summary of the land-use classifications, associated impervious area percentage and CNs that were used for the analysis.

Table III-9: Percent Imperviousness and CN based on Land Use Type

Land Use	Percent Imperviousness	Curve Number for Hydrologic Soil Groups			
		A	B	C	D
Mixed Commercial	85%	89	92	94	95
Industrial	72%	81	88	91	93
Open Space (grass cover >75%)	10%	39	61	74	80

The regional stormwater facility for each basin is sized for water quality purposes only. This is based on the assumption that the developer will provide on-site detention. Therefore, the facilities were designed to convey the water quality storm (dry weather storm event totaling 0.36 inches of precipitation falling in 4 hours with an average annual storm return period of 96 hours), in accordance with CWS requirements.

The Santa Barbara Urban Hydrograph (SBUH) method was used to produce stormwater runoff volumes and peak flow rates for the 25-year, 24-hour and 100-yr, 24-hour storms. Rainfall volumes for the 25 and 100-year events were consistent with CWS standards and the adopted master plan; 3.9-inches in 24 hours for the 25-year event and 4.5-inches in 24 hours for the 100-year event. See Table III-10 for the results.



Table III-10: SBUH Results Summary

Drainage Basin	Impervious Area in Drainage Basin (acres)	WQ Storm Peak Design Flow Rate (cfs)	WQ Storm Total Runoff Volume (ft ³)	25-Year, 24-Hour Storm Peak Design Flow Rate (cfs)	25-Year, 24-Hour Storm Total Runoff Volume (ft ³)	100-Year, 24-Hour Storm Peak Design Flow Rate (cfs)	100-Year, 24-Hour Storm Total Runoff Volume (ft ³)
Coffee Lake Creek	28.1	2.55	36,740	13.91	574,107	16.58	681,420
Hedge Creek	69.5	6.30	90,790	28.91	1,311,633	34.19	1,549,206
Rock Creek	28.1	7.48	107,661	34.42	1,539,929	40.76	1,820,478

Needed Improvements

Three regional stormwater facilities were sized based on the peak flows and runoff volumes provided by the previously described analysis. Each facility is an extended dry basin, designed to CWS standards. The facilities have been designed to provide water quality treatment, and it is assumed that detention will be provided on-site, by the developer. The area required for each extended dry basin footprint is shown by basin in Table III-11. The facility identifiers in Table III-11 are consistent with the projects listed in the 2007 Stormwater Master Plan for the City of Sherwood.

Table III-11: Area of Regional Stormwater Facility by Basin

Drainage Basin	Facility Identifier	Required Area for Regional Stormwater Facility (acres)
Coffee Lake Creek	CL-1	0.57
Hedge Creek	HC-1	1.04
Rock Creek	RC-5	1.17

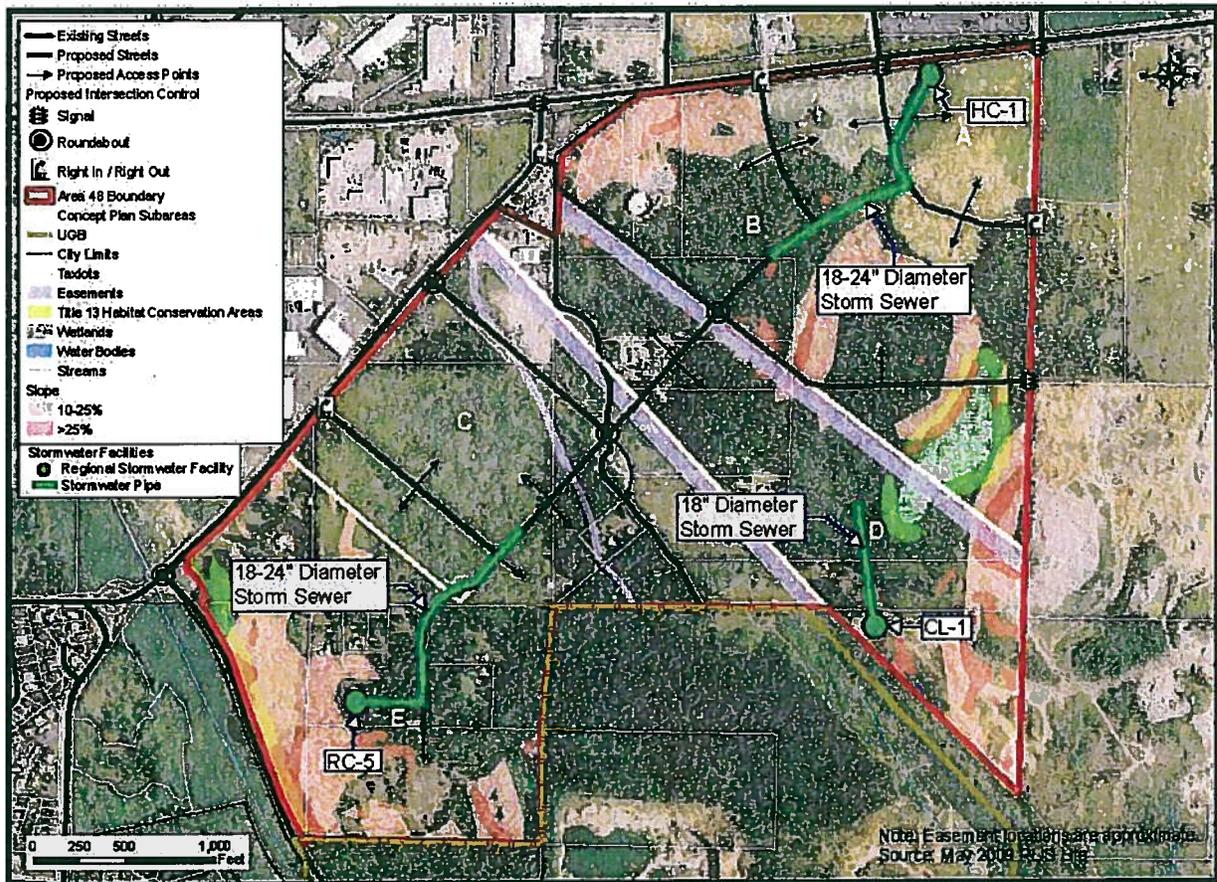
For locations of the facilities, see Figure III-9.

For the purpose of this study we have assumed that regional water quality facilities will be constructed; however, alternative development opportunities are possible. Regional detention facilities or combination regional detention/water quality facilities are possible. Alternatively, developers could be required to construct all of their stormwater management facilities on-site; with no regional detention or water quality facilities.



It is recommended that developers be made conscious of the advantages of implementing low impact development approaches (LIDA) for stormwater quality and detention purposes. The appropriate LIDA will minimize stormwater runoff generated by the development and is considered the most appropriate method of stormwater management where possible. LIDA shall be designed and constructed in accordance with CWS's 2007 Design and Construction Standards Section 4.07.

Figure III-9: Proposed Stormwater System



Cost estimates for the stormwater infrastructure projects in each basin are summarized in Table III-12.

Table III-12: Conceptual Level Cost Estimates for Stormwater Projects by Basin

Item No.	Description	Total
Coffee Lake Creek Regional Stormwater Facility		
1	2500 CY of Excavation and Grading	\$50,000
2	0.57 AC Landscaping and Temporary Irrigation	\$17,100
3	200 LF Access Road	\$10,000
4	700 LF Access Control Fencing	\$17,500
5	Pre-Treatment (Sedimentation MH)	\$10,000
6	Inlet and Outlet Structures	\$17,500
7	Plant Maintenance	\$3,075
8	5% Erosion Control	\$6,350
	Total Estimated Construction Cost	\$131,525
	45% Contingency, Administration, and Engineering	\$59,186
	Total Estimated Project Cost	\$190,711
	Rounded to	\$191,000
Hedges Creek Regional Stormwater Facility		
1	5100 CY of Excavation and Grading	\$102,000
2	1.04 AC Landscaping and Temporary Irrigation	\$31,200
3	450 LF Access Road	\$22,500
4	1000 LF Access Control Fencing	\$25,000
5	Pre-Treatment (Sedimentation MH)	\$10,000
6	Inlet and Outlet Structures	\$17,500
7	Plant Maintenance	\$8,850
8	5% Erosion Control	\$10,853
	Total Estimated Construction Cost	\$227,903
	45% Contingency, Administration, and Engineering	\$102,556
	Total Estimated Project Cost	\$330,459
	Rounded to	\$331,000
Rock Creek Regional Stormwater Facility		
1	6000 CY of Excavation and Grading	\$120,000
2	1.17 AC Landscaping and Temporary Irrigation	\$35,100
3	475 LF Access Road	\$23,750
4	1100 LF Access Control Fencing	\$27,500
5	Pre-Treatment (Sedimentation MH)	\$10,000
6	Inlet and Outlet Structures	\$17,500
7	Plant Maintenance	\$8,850
8	5% Erosion Control	\$12,135
	Total Estimated Construction Cost	\$254,835
	45% Contingency, Administration, and Engineering	\$114,676
	Total Estimated Project Cost	\$369,511
	Rounded to	\$370,000
Conveyance Infrastructure		
1	1800 LF 18-inch Diameter Storm Sewer Trunk Piping	\$270,000
2	1800 LF 24-inch Diameter Storm Sewer Trunk Piping	\$315,000
3	(9) 48-inch Diameter Manholes	\$47,835
	Total Estimated Construction Cost	\$632,835
	45% Contingency, Administration, and Engineering	\$284,776
	Total Estimated Project Cost	\$917,611
	Rounded to	\$918,000



IV. Analysis Summary and Preliminary Conclusions

All three of the Preliminary Concept Alternatives appear to meet the Goals and Evaluation Criteria developed to steer the project towards a suitable land use and transportation system that will support future employment in the Tonquin Employment Area. For example, all of the alternatives show a land use pattern and supportive infrastructure to meet the goals of encouraging sound economic development and providing opportunities for various industrial users. Each of the three alternatives includes an internal circulation system that is reasonable given the topography and other existing site constraints and ensures connectivity and suitable access points onto the surrounding arterial system.

At this level of design, there are few differences between the Preliminary Concept Alternatives that can be used for significant comparative analysis. The notable exception is the internal circulation systems for each alternative and the differences in amount of roadway and number of intersections. As shown in the Transportation Analysis and Performance section of this report and Table III-7, the costs for the internal roadway network and intersection control for each alternative do allow for some comparative analysis, with Alternative #1 clearly generating the least costs.

A critical point illustrated in the transportation analysis is that development in the Tonquin Employment Area will require an east-west connection from SW 124th Avenue to SW Oregon Street through the site. This collector-level roadway is a vital component of all three alternatives. This proposed roadway would help to facilitate east-west mobility through the area and would serve as a parallel route to SW Tualatin-Sherwood Road by connecting to SW Blake Street in the Southwest Tualatin concept plan area. Beyond the internal circulation function it provides, this collector is shown to provide an overall benefit to the existing transportation system, in particular by reducing future traffic demand on SW Tualatin Sherwood Road.

The sanitary sewer and water systems are sized based on demand, in this case future employees, and for purposes of this report the need analysis was based on the alternative that would generate the greatest employment numbers, Alternative #1. The storm water system will be developed along with the roadway system and its capacity largely determined by drainage off the impervious surfaces of the roads.

The land use and infrastructure variables explored in this report do not definitively point to one Preliminary Concept Alternative being the clear choice for further refinement. Rather, it is expected that the elements analyzed in this report, and will provide the tools to further discussion that will lead to refinements of one alternative (or a hybrid alternative) and an ultimate selection of a Preferred Concept Plan.



V. Summary of Next Steps

The Preliminary Concept Alternatives and the information in this report will be reviewed and refined by the project's TAC and SAC. The final Preliminary Concept Alternatives Analysis Report and the transportation implications of each alternative will be presented to the community at a public Open House. The goal of the Open House will be to solicit public comment and suggested further refinements to the proposed land use and transportation system. This public feedback will help inform the City's selection of a Preferred Concept for the Tonquin Employment Area. The TAC and SAC will then meet to review the Open House summary and public feedback and provide input regarding a Preferred Concept. With this information, the consultant team will prepare a draft Preferred Concept Plan, including a Draft Technical Transportation and Traffic memorandum and an Infrastructure Plan detailing cost and possible funding mechanisms, for review by the City, TAC, and SAC. Necessary refinements to elements of the Preferred Concept, including the transportation system, infrastructure, and land use patterns, will be made and a final Preferred Concept Plan prepared for the City, TAC, and SAC consideration in early 2010. The Adoption of the Preferred Concept Plan, which will entail amendments to the City of Sherwood's Comprehensive Plan Text and Map and may include associated code amendments, is anticipated to occur by March 2010.





MEMORANDUM CITY OF TUALATIN

TO: Honorable Mayor and Members of the City Council

THROUGH: Sherilyn Lombos, City Manager 

FROM: Donald A. Hudson, Finance Director 

DATE: October 26, 2009

SUBJECT: CONTINUATION OF BANCROFT BONDING DISCUSSION

POLICY CONSIDERATIONS:

Should the City continue to offer Bancroft Bonding for private projects?

BACKGROUND:

On September 28th, the City Council discussed the current Tualatin Municipal Code (TMC) sections allowing installment payments for system development charges (SDC), commonly referred to as Bancroft Bonding. That evening, Council asked Staff to return with further information concerning the administrative costs related to Bancrofting, as well as ways to mitigate the risk to the City, if we continued to offer this form of financing.

Currently, the TMC provides the option of Bancrofting SDCs for the owner or purchaser of a home or dwelling unit within a multi-family condominium project, to be paid back in 20 semi-annual installments, at an interest rate set by Council at the time of application. Owners of commercial, industrial and multi-family residential property may also apply for installment payments upon adoption by the City Council of a resolution providing for one or more of such classes and in consideration of the fiscal impact upon the City (TMC 2-6-100). Additionally, TMC 2-7 calls for the property owner to pay for legal fees, publication costs and printing costs incurred for the issuance and sale of Bancroft Bonds, as well as a 15% administrative and overhead charge.

This process differs from a Local Improvement District (LID) scenario whereby the City Council considers it necessary to make a local improvement and to pay for the improvement in whole or in part by special assessment upon the benefitted properties. This process is governed under TMC Chapter 2-1 and a city typically finances the public improvement through the sale of Limited Tax Improvement Bonds and pledges the assessments levied on the affected property owners to pay the debt service on the bonds. Tonight's discussion does not affect this process.

DISCUSSION:

The estimated cost for administrative and overhead for processing a fairly simple Bancroft application, including the processing and collection of the semi-annual payments, over a ten year period is about \$2,500 to \$3,000. This includes the processing and reviewing of the project and application, processing the necessary paperwork, including Council approval, and the staff time to bill and collect the semi-annual payments. This estimate does not factor in the level of risk analysis that should be done on each application, as we currently do not have the in-house tools to check on credit history, validity of the project's business plan, etc. that should be involved in the process. It also does not factor in a way for the City to be reimbursed for the costs of financing at a later date, if we determine that we need the money for projects that is being paid back in installment payments.

As was discussed at the previous Work Session, there are pros and cons to continuing with Bancroft Bonding. They are:

Pros:

- Assist developers with their cash flows to complete projects in Tualatin

Cons:

- Spreads collection of SDC revenue over a specified period of time, potentially delaying capital projects
- City staff does not have the tools to adequately assess the default risk to the City
- Municipal bond market for these types of projects is nearly non-existent at this time and other alternatives for financing are expensive

One factor that should be reviewed is the cash flow for infrastructure projects paid for by SDCs. The current method for financing projects in the SDC Funds is to collect SDC payments up front for projects and allow funds to accumulate until there are sufficient funds to construct the capital project when it is needed. If there are a number of outstanding installment payment contracts in an area, it jeopardizes the ability to pay for the projects. If the project needs to be built, we would be faced with having to find a financing mechanism to get the necessary cash for the project and pledging the installment contracts as the revenue source for paying back the bonds, loan or whatever financing we could obtain. We run the risk of paying a higher interest rate than we are collecting, and we would have to absorb the costs of securing the financing.

Based upon the previous discussion, the options related to Bancroft Bonding, the current overhead and administrative fee and the mitigation of the City's risk are:

In regards to Bancroft Bonding:

- Leave the Tualatin Municipal Code (TMC) as is, allowing for Bancroft Bonding for residential, as well as commercial and industrial, properties.

MEMORANDUM: Continuation of Bancroft Bonding Discussion

Date: October 26, 2009

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- Remove “owners of commercial, industrial and multi-family residential property...” from TMC 2-6-100, thereby only offering Bancrofting to owners or purchasers of a home or dwelling unit within a multi-family condominium project.
- Continue to allow installment payments for commercial and industrial properties, but limit its application to a particular area of town, i.e. the Town Center or within an urban renewal project area.

In regards to the 15% overhead and administrative fee:

- Leave the 15% administrative and overhead fee intact.
- Eliminate the 15% administrative and overhead fee.
- Reduce the fee to another percentage or make it a flat fee.
 - This option does not take into consideration the length of the payment plan, but does take away the inequities which can exist between comparable payment plans of the same length, but different dollar amounts.
- Create a sliding scale related to value of connection fees, as well as length of payment plan.
 - 15% up to \$50,000 and 10 years
 - 10% between \$50,001 and \$100,000 and up to 10 years
 - 5% over \$100,000 and up to 10 years
 - Add 0.5% for each year after 10 years
- Create a flat application fee and build administrative costs into interest rate.
 - \$1,000 for application fee
 - 0.75% per year for connection charges up to \$50,000
 - 0.50% per year for connection charges between \$50,001 and \$100,000
 - 0.25% per year for connection charges over \$100,000
- Waive (or reduce) the fee for projects within an urban renewal project area.

In regards to mitigation of risk:

- Requiring the property owner to provide a Letter of Credit from a local financial institution.
 - This option would be the preferred method, as it is the most liquid and we'd have a guarantee from the bank that we would be able to collect, if necessary.
- Requiring a note and trust deed on another piece of property that is owned by the property owner.
 - This option provides some additional security, depending on the value of the property and current liabilities, i.e. prior liens and encumbrances, which would entail further examination into the title report and the extent of any prior obligations on the property.
- Continuing the requirement that the City be a first lien on the project.
 - This option may limit the number of applications we receive, as most projects have construction financing tied to it and in most cases, the financial institution that is carrying the construction financing would also require first lien and not allow being subordinate to the City's lien.

MEMORANDUM: Continuation of Bancroft Bonding Discussion

Date: October 26, 2009

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RECOMMENDATION:

Staff seeks direction related to continuation of Bancroft Bonding in the Tualatin Municipal Code. If the decision is to continue this method of financing system development charges, then direction should also be provided regarding overhead and administrative costs and the mitigation of the risk to the City.

WORK SESSION ITEMS

PowerPoint?

1. Municipal Court Update and Peer Court Discussion
2. PGE Franchise Discussion
3. Ordinance regarding filming in city limits (Comm.Dev.)
4. Sherwood Water Update
- 5.

PRESENTATIONS / ANNOUNCEMENTS / SPECIAL REPORTS

PowerPoint?

1. Presentation of GFOA Award – Finance Director
2. YAC Update
3. Commuter Rail Update

CONSENT CALENDAR ITEMS

1. Meeting Minutes
- 2.
- 3.
- 4.

PUBLIC HEARINGS – Legislative, Quasi-Judicial or Other

PowerPoint?

1. *CONTINUED from 10/26/09* INT-09-01 Sposito Appeal (*Quasi-Judicial*) (Comm. Dev.)
2. PMA 09-03 Meridian Park Hospital (*Quasi-Judicial*) (Comm.Dev.)
- 3.

GENERAL BUSINESS ITEMS (not consent)

PowerPoint?

- 1.
- 2.
- 3.
- 4.
- 5.

EXECUTIVE SESSION ITEMS

- 1.

WORK SESSION ITEMS

PowerPoint?

1. Land Acquisition and Trails Update (Comm Svc)
2. CURD Maximum Indebtedness Financial Analysis TDC – (Comm. Dev.)
3. Phase III Tree Preservation Regs (Comm.Dev.)
- 4.
- 5.

PRESENTATIONS / ANNOUNCEMENTS / SPECIAL REPORTS

PowerPoint?

- 1.
- 2.
- 3.

CONSENT CALENDAR ITEMS

1. Meeting Minutes
- 2.
- 3.
- 4.

PUBLIC HEARINGS – Legislative, Quasi-Judicial or Other

PowerPoint?

- 1.
- 2.
- 3.

GENERAL BUSINESS ITEMS (not consent)

PowerPoint?

1. Ord regarding filming in city limits (Comm.Dev.)
2. PGE Franchise
3. Stop Signs – Install and remove (Eng)
- 4.
- 5.

EXECUTIVE SESSION ITEMS

- 1.

WORK SESSION ITEMS

PowerPoint?

1. South Tualatin (Comm. Dev)

2. Sign Design Standards (Comm. Dev)

3.

4.

5.

PRESENTATIONS / ANNOUNCEMENTS / SPECIAL REPORTS

PowerPoint?

1. YAC Update

2. Tualatin Tomorrow TTC

3.

CONSENT CALENDAR ITEMS

1. Meeting Minutes

2.

3.

4.

PUBLIC HEARINGS – Legislative, Quasi-Judicial or Other

PowerPoint?

1. PTA-09-02 For Sale/Lease Signs (*Legislative*) (Comm. Dev.) (*Tentative*)

2.

3.

GENERAL BUSINESS ITEMS (not consent)

PowerPoint?

1.

2.

3.

4.

5.

EXECUTIVE SESSION ITEMS

1.

WORK SESSION ITEMS

PowerPoint?

1. _____
2. _____
3. _____
4. _____
5. _____

PRESENTATIONS / ANNOUNCEMENTS / SPECIAL REPORTS

PowerPoint?

1. YAC Update _____
2. _____
3. _____

CONSENT CALENDAR ITEMS

1. Meeting Minutes _____
2. Picnic Shelter Name (*Comm Svcs*) _____
3. _____
4. _____

PUBLIC HEARINGS – Legislative, Quasi-Judicial or Other

PowerPoint?

1. PTA-09-04 Tree Preservation Regs (**Legislative**) (Comm. Dev.) (*Tentative*) _____
2. PTA-09-____ CUP Criteria and List of Uses (**Legislative**) (Comm. Dev.) (*Tentative*) _____
3. PTA -08-06 Sign Design Standards (**Legislative**) (Comm. Dev.) _____

GENERAL BUSINESS ITEMS (not consent)

PowerPoint?

1. Verizon change to Frontier – MACC (*will be at meeting*) _____
2. _____
3. _____
4. _____
5. _____

EXECUTIVE SESSION ITEMS

1. _____

WORK SESSION ITEMS

PowerPoint?

1. PTA-09-03 Historic Regs (Comm. Dev.) *(Tentative)*

2.

3.

4.

5.

PRESENTATIONS / ANNOUNCEMENTS / SPECIAL REPORTS

PowerPoint?

1.

2.

3.

CONSENT CALENDAR ITEMS

1. Meeting Minutes

2.

3.

4.

PUBLIC HEARINGS – Legislative, Quasi-Judicial or Other

PowerPoint?

1. PTA-09-__ Land Use Notification Requirements (500') *(Legislative)* (Comm. Dev.) *(Tentative)*

2.

3.

GENERAL BUSINESS ITEMS (not consent)

PowerPoint?

1.

2.

3.

4.

5.

EXECUTIVE SESSION ITEMS

1.

November

Sun	Mon	Tue	Wed	Thu	Fri	Sat
1	2	3	4	5	6	7
	6:00p CIC Meeting	6:30p TLAC	6:30p Tualatin Tomorrow VIC Steering Committee, Police Department 7:00p ARB re: Stafford Hills Racquet Club	2:00p Chamber Business Showcase @ Grand Hotel 6:45p Clackamas County C-4 Meeting @County Develop. Services Building		10:2:00 Bulky Waste Day @ Allied in Wilsonville
8	9	10	11	12	13	14
	5:00p Work Session 7:00p Council/TDC Mtg	6:00p TPARK NLC Conference - San Antonio	Veterans Day Holiday CITY OFFICES CLOSED LIBRARY OPEN	7:00p TPAC Meeting, Council Chambers		10-2:00 Yard Debris Drop- Off @ Grimm's - Tualatin
15	16	17	18	19	20	21
		6:30p TAAC	12:00p Core Area Parking District Board, Council Chambers 5:00p Metro Policy Advisory Committee			
22	23	24	25	26	27	28
	5:00p Work Session 7:00p Council/TDC Mtg			Thanksgiving Day Holiday CITY OFFICES AND CHAMBER CLOSED	Thanksgiving Holiday CITY OFFICES AND CHAMBER CLOSED LIBRARY OPEN 10a-6p	
29	30					

2009

December

Sun	Mon	Tue	Wed	Thu	Fri	Sat
		1 6:30p TLAC	2	3 11:00a Chamber Holiday Auction 6:45p Clackamas County C-4 Meeting @County Develop. Services Building	4 6p-9p Starry Nights and Holiday Lights	5
6	7 6:00p CIC Meeting	8 6:00p TPARK/Metro Tonquin Trail Master Plan Open House	9 6:30p Tualatin Tomorrow VIC Meeting, Library Community Room 5:00p Metro Policy Advisory Committee	10 7:00p TPAC Meeting, Council Chambers	11 City Holiday Party	12
13	14 5:00p Work Session 7:00p Council/TDC Mtg	15	16 5:00p Metro Policy Advisory Committee	17	18	19
20	21	22 6:30p TAAC	23	24	25 Christmas Day Holiday CITY OFFICES AND LIBRARY CLOSED	26
27	28	29	30	31		

2009

January

	<i>Mon</i>	<i>Tue</i>	<i>Wed</i>	<i>Thu</i>	<i>Fri</i>	<i>Sat</i>
					1 New Years Day Holiday CITY OFFICES AND LIBRARY CLOSED	2
3	4	5 6:30p TLAC	6	7 6:45p Clackamas County C-4 Meeting @County Develop. Services Building	8	9
	6:00p CIC Meeting					
10	11	12	13 6:30p Tualatin Tomorrow VIC Steering Committee Meeting, Council Chambers	14 7:00p TPAC Meeting, Council Chambers	15	16
	5:00p Work Session 7:00p Council/TDC Mtg	6:00p TPARK				
17	18 MLK Day Holiday CITY OFFICES CLOSED LIBRARY OPEN 1-9p Day of Volunteer Service	19	20	21 7:00p Urban Renewal Advisory Committee, City Offices 18876 SW Martinez Avenue	22	23
		6:30p TAAC				
24	25	26	27	28	29	30
	5:00p Work Session 7:00p Council/TDC Mtg					
31						

2010